Oregon's Drug Price Transparency Program

Overview and Preliminary Results Nov. 19, 2019



Program Overview

Goal: Provide accountability for prescription drug pricing through transparency of specific cost and price information from pharmaceutical manufacturers and health insurers.



New drug reports: More than \$670

Annual price increase reports: \$100 or more and 10% net yearly increase



Insurers report: Top 25 most costly and most prescribed drugs, and the impact of drug costs on premium rates



Consumers report: Personal price increase in Rx they have purchased

Consumer Notices:

40,000 rack cards distributed to 556
 Oregon pharmacies

Common themes from consumers:

- Multiple notices for insulin, prostate, and thyroid drugs
- Over half of are for brand-name drugs



Has the cost of your prescription drugs gone up?

Report it

Call

833-210-4560 (toll free)

Email

Rx.prices@oregon.gov

Visit

dfr.oregon.gov/drugtransparency

Contact the Oregon Division of Financial Regulation to report an increase to the cost of your prescription drugs.

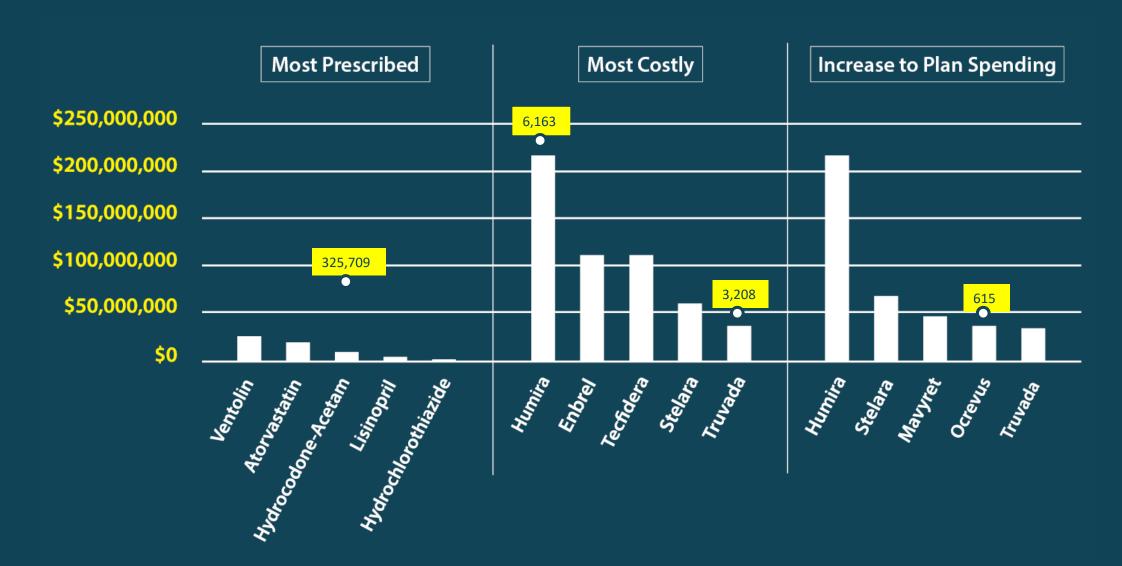
Health Insurer Reports

Nine health insurance companies reported to the program:

- BridgeSpan Health Company
- Health Net Health Plan of Oregon
- Kaiser Foundation Health Plan of the Northwest
- Moda Health Plan
- PacificSource Health Plans
- Providence Health Plan
- Regence BlueCross BlueShield of Oregon
- Samaritan Health Plans
- UnitedHealthcare Insurance Company

Insurer Reports

Number of People Filing Claims



Manufacturers Reports

This is the first time that manufacturers have been required to report this data.

What they are required to share:

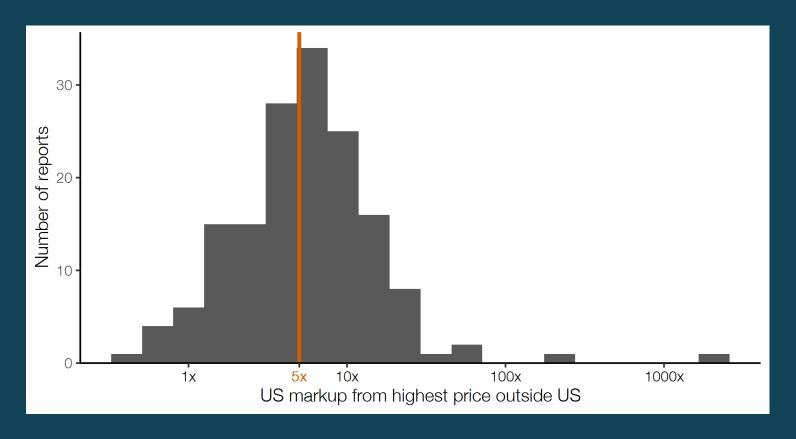
- New drugs more than \$670 a month or course of treatment
- Annual price increase drugs priced more than \$100/month with a 10% net yearly price increase

We have learned so far:

- 176 new drug reports from 38 manufacturers
- 534 annual price increase reports from 38 manufacturers

Early Data Reveals

U.S. consumers pay on average 5 times more than the highest price in other countries



Graph: Price in the U.S. compared to the Price in Other Countries

Source: Annual Price Increase Reports – Preliminary Data, Drug Price Transparency Program, Department of Consumer and Business Services, November 2019.

Cancer drugs

- Median U.S. price \$16,000
- Highest non-U.S. price \$13,800 in the United Arab Emirates

Antidepressants

- Median U.S. price \$1,060
- Highest non-U.S. price \$470 in Malaysia
- Zoloft for example is priced at \$318 and \$1,051 in the U.S. and ranges from \$1 to \$470 in other countries

Cardiovascular drugs

- Median U.S. price \$580
- Highest non-U.S. price \$785 in Malaysia
- The majority prices in other countries range from \$5 to \$164

Early Data Reveals

Reported annual price increase by manufacturer:

Manufacturer	Price increase range	Number of reports received			
Pfizer	11% - 15%	332			
Merck and Co.	12% - 15%	26			
Celgene	10% - 12%	22			
Endo	10% - 20%	17			
Elsai	11% - 17%	16			
Fresenius	10% - 22%	13			
Lantheus	10%	12			
Sawai	12% - 21%	10			

Annual Price Increase Reports

Increase Factors



Increased Costs

- Operating expenses (logistics, labor, etc.)
- Cost of materials
- Amounts paid in rebates
- Use of co-pay assistance programs



Market and Economic Factors

- Obligations to shareholders
- Lack of competition
- Pricing among competitors and in other countries
- Increase in patient population



R&D Factors

- Investing in or recouping development costs
- New or expiring patents
- Costs associated with FDA requirements

Source: Annual Price Increase Reports – Preliminary Data, Drug Price Transparency Program, Department of Consumer and Business Services, November 2019.

Annual Price Increase Reports

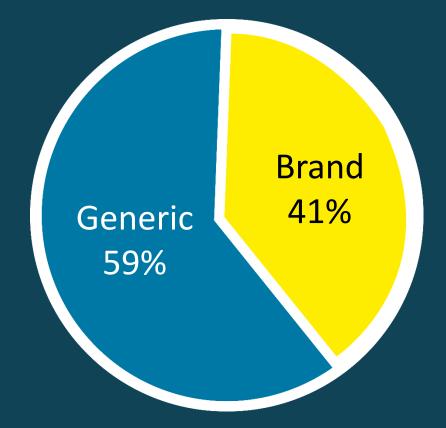
Patient Assistance Programs

- 43% of annual filings reported have a patient assistance program
- Majority is provided for brand-name drugs
- Assistance ranges from \$101 to \$5 million

Total value provided to Oregonians more than \$20 million

New Drug Reports

The majority of new high-cost drug reports received are generics coming to market

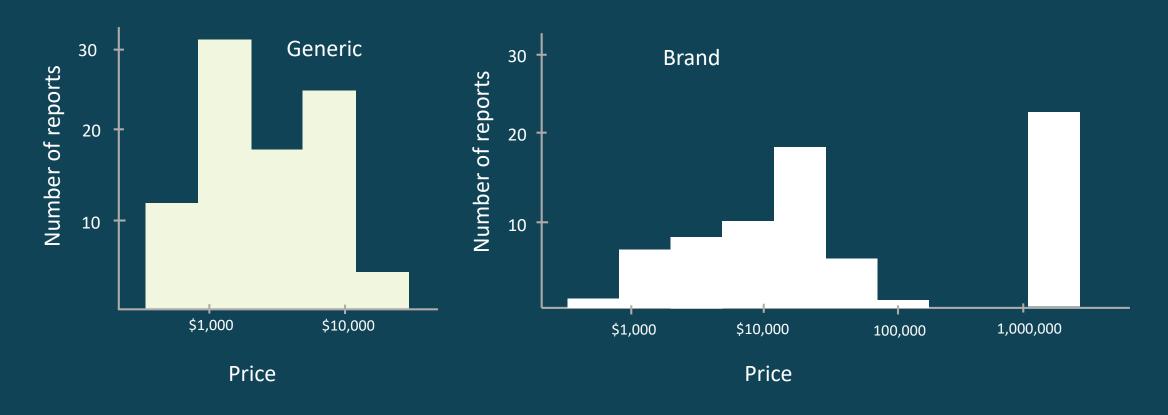


Graph: Percentage of new brand and generic drugs reported, November 2019

Source: New Drug Reports – Preliminary Data, Drug Price Transparency Program, Department of Consumer and Business Services, November 2019.

New Drug Reports Data Reveals

Reported new brand-name drugs are significantly more expensive than reported new generics but some overlap exists between \$1,000 and \$10,000 per course of treatment.



Graph: List prices of new drugs (over the reporting threshold of \$670)

Source: New Drug Reports – Preliminary Data, Drug Price Transparency Program, Department of Consumer and Business Services, November 2019.

New Drug Reports

Pricing Methodology

Market Factors

- Number of generic competitors
- Discount off of reference drug
- Competition, supply and demand
- Negotiations with customers

Patient Population

- · How well the medicine works
- Compares to other available treatments
- Value and affordability for patient access
- Prevalence and incidence of condition

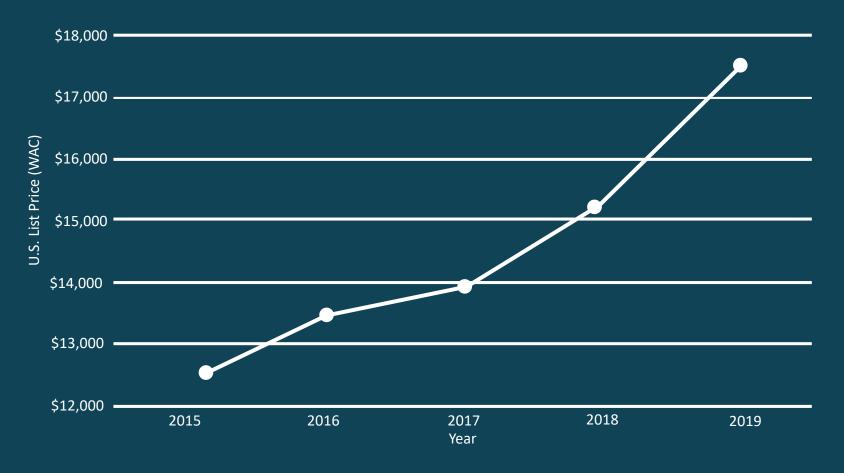
Business Factors

- Rewarding innovation
- Competitiveness determined by pricing committee
- Value-based methodology
- Profitability and costs

Source: New Drug Reports – Preliminary Data, Drug Price Transparency Program, Department of Consumer and Business Services, November 2019.

Drug Price Increases Over Time

EISAI Inc. – Lenvima, used to treat types of thyroid, kidney, and liver cancer

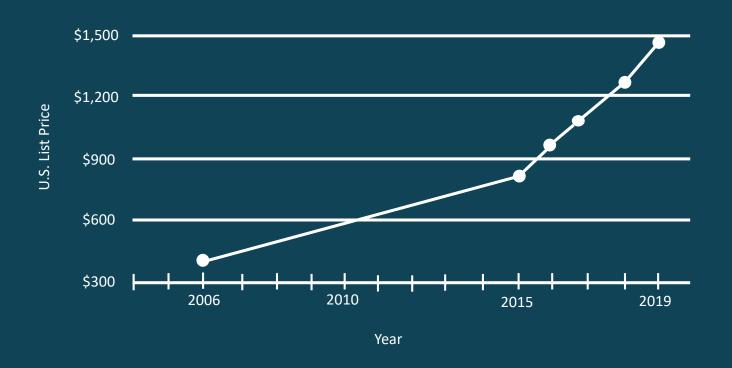


United States	\$17,555			
Austria	\$3,518			
Italy	\$3,508			
UAE	\$3,077			

Source: Annual Price Increase Reports – Preliminary Data, Drug Price Transparency Program, Department of Consumer and Business Services, November 2019.

Drug Price Increases Over Time

PFIZER - Lipitor



Source: Annual Price Increase Reports – Preliminary Data, Drug Price Transparency Program, Department of Consumer and Business Services, November 2019.

United States	\$1,495
Thailand	\$220
Germany	\$130
Philippines	\$64
Sweden	\$44

Early Drug Price Transparency Data Reveals:

- U.S. consumers typically pay 5 times more than the highest price in other countries with many drugs costing over 100 times more
- Average annual price increases range from 10% to 20%
- New brand-name drugs are significantly more expensive than new generics
- 60% of new drugs coming to the market are generics
- Highest prices for new generics is about \$10,000
- Highest prices for new brand names are more than \$100,000

Program Contacts and Resources

Info on Oregon's Drug Price Transparency Program:

- Visit dfr.oregon.gov/drugtransparency
- Email rx. prices@oregon.gov
- Call 503-947-7200



In the midst of incredible scientific progress, medicine cost growth is declining







5.3%

2015



0.4%

2018



2015



3.3%

2018

8.5%

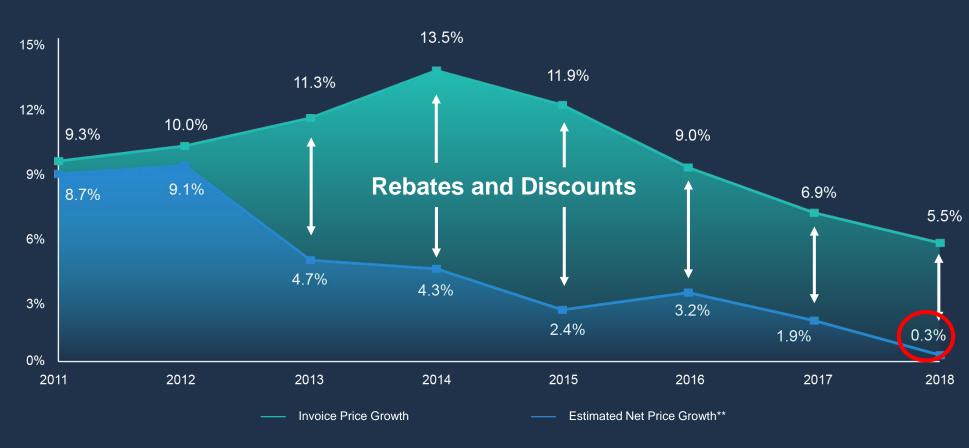
2015



4.5%

2018

In fact, after discounts and rebates, brand medicine prices grew just 0.3% in 2018



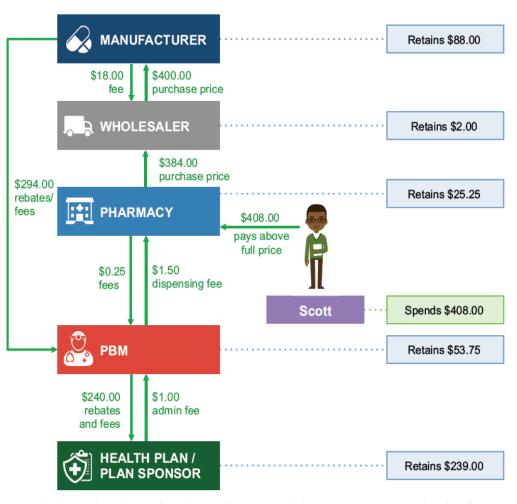
Source: IQVIA, January 2019.

^{*}Includes protected brand medicines only (ie, brand medicines without generic versions available in the year indicated).

^{**}Net price growth reflects impact of off-invoice rebates and discounts provided by manufacturers.

4

Flow of Payment for a \$400 Insulin



- Since Scott hasn't reached his deductible, his insurer does not cover any of his costs
- Scott pays more than the list price of his medicine
- The PBM and health plan pay nothing, and actually <u>earn</u> \$292.75 on this prescription
- Due to industry consolidation, the PBM, health plan, and even the pharmacy are often part of the same parent company

Assumptions:

- \$400 list price per prescription
- 65% base rebate
- Patient pays full undiscounted price of medicine



Lack of competition in the supply chain

 Highly concentrated supply chain with few key players controlling large market shares







- Top 3 PBMs account for roughly 75% of covered lives
- Wholesale, pharmacy and insurer markets are also highly concentrated



 Of \$100 spent on drugs, \$42 goes to PBMs, wholesalers, pharmacies, and insurers.

State Policy Solutions to Address Affordability Challenges

PROMOTE VALUE-DRIVEN HEALTH CARE

- Encourage states to explore innovative valuebased arrangements that are voluntary
- Better use of APCDs to reduce spending on low value care

SUPPORT FIRST DOLLAR COVERAGE OF CERTAIN PRESCRIPTION DRUGS

 Support policy that requires health insurers to provide coverage of certain medicines prior to the deductible

ENSURE PATIENTS WITH STATE-REGULATED INSURANCE DIRECTLY BENEFIT FROM REBATES

 Support legislation at the state-level that could potentially reduce patients' out-of-pocket costs by requiring insurers to share manufacturer discounts and rebates with patients at the pharmacy counter

SUPPORT POLICIES COUNTING PAYMENTS OUTSIDE OF INSURANCE TOWARD OUT-OF-POCKET COSTS

 Change health insurance rules to require health plans to count the cost of prescriptions purchased through third-party programs, like Blink Health and GoodRx, toward patient out-of-pocket costs limits

The High Cost of Multiple Sclerosis Drugs: A Case Study in Pharmaceutical Market Dysfunction

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Disclosures

- AbbVie Pharmaceuticals (research contract)
- National Multiple Sclerosis Society (research contract)

Other grant support

- NIH / NIDA
- CDC
- AHRQ

- Multiple Sclerosis is progressive, immune-mediated, neurologic condition associated with significant physical disability and functional impairment
- Prevalence in US ~ 1 million
- Economic burden is significant
 - ~\$70K/year direct and indirect costs
 - 50% to 75% of total direct medical spending is for Rx Drugs
- MS Disease-modifying therapy (DMT) are not curative but can reduce relapses and delay progression
- DMT should be offered to all individuals with RRMS

Disease-Modifying Therapies for Relapsing-Remitting MS (RRMS)

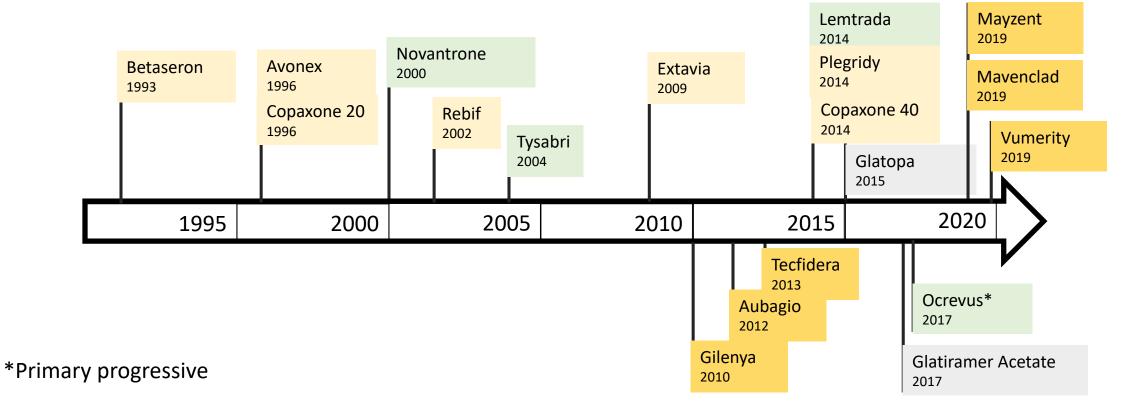
- FDA approved 1st MS drug in 1993
- 19 FDA approved drugs that differ by MOA, administration, efficacy and adverse effects

Self-administered injection = 7

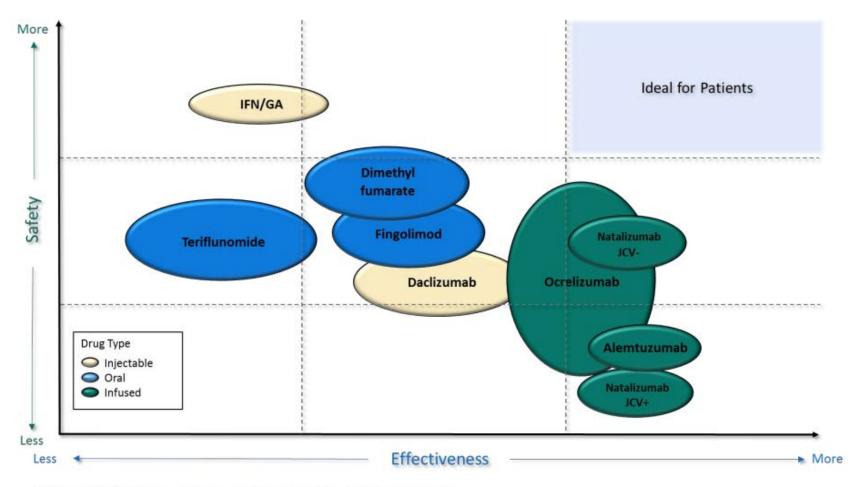
Oral = 6

Infusions = 4

Generic = 2
(glatiramer acetate)

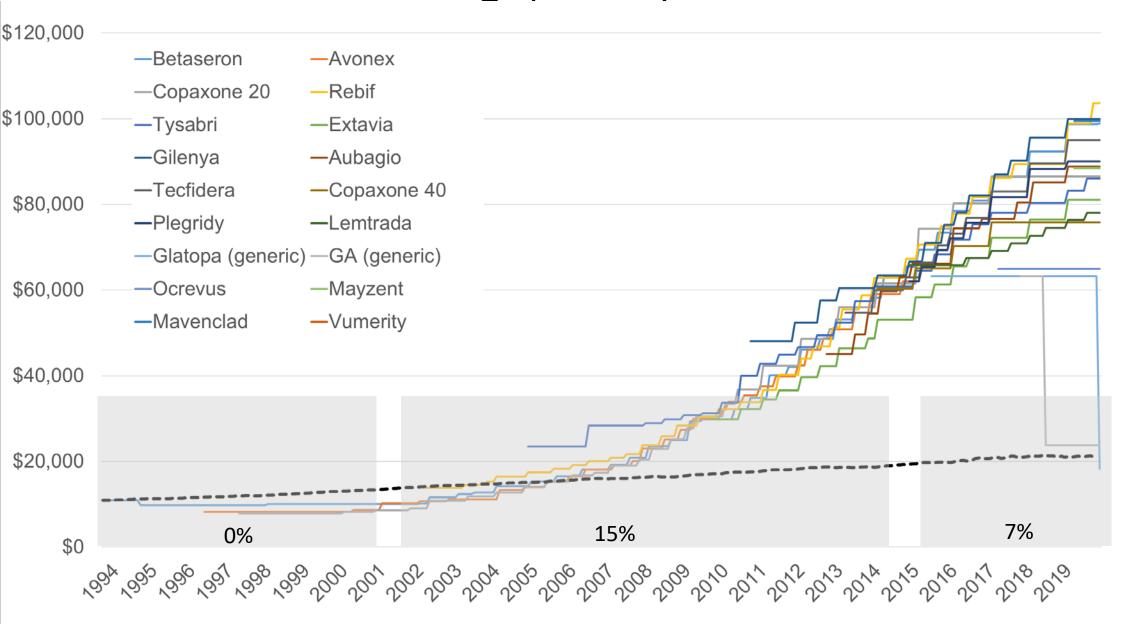


Qualitative summary of safety and effectiveness



Wider and taller shapes indicate greater uncertainty. Not drawn to scale.

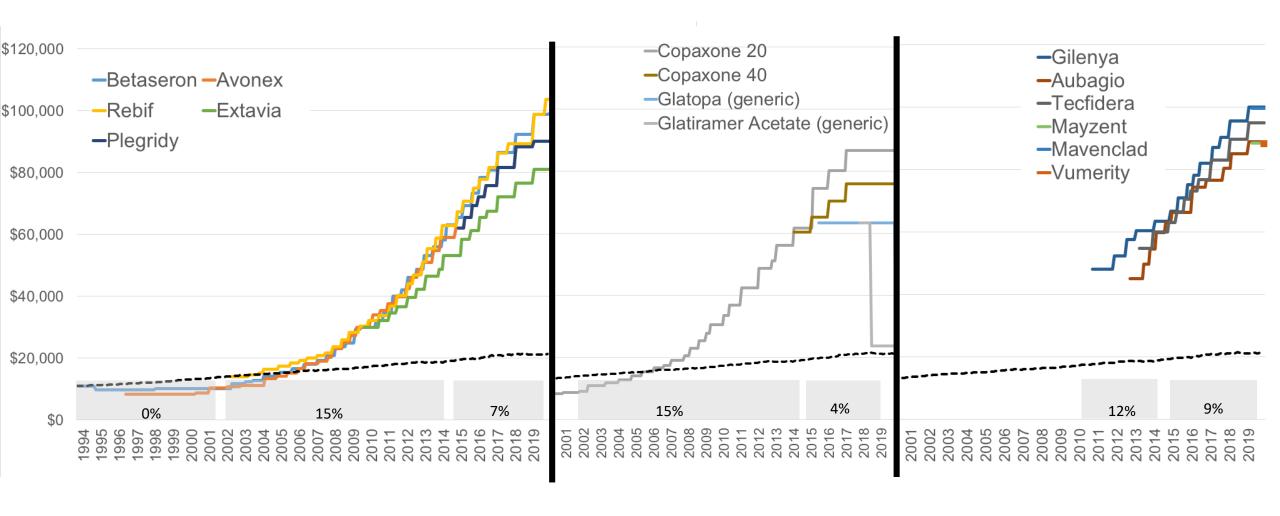
Annual DMT Pricing (WAC): 1993 to 2019



Interferons

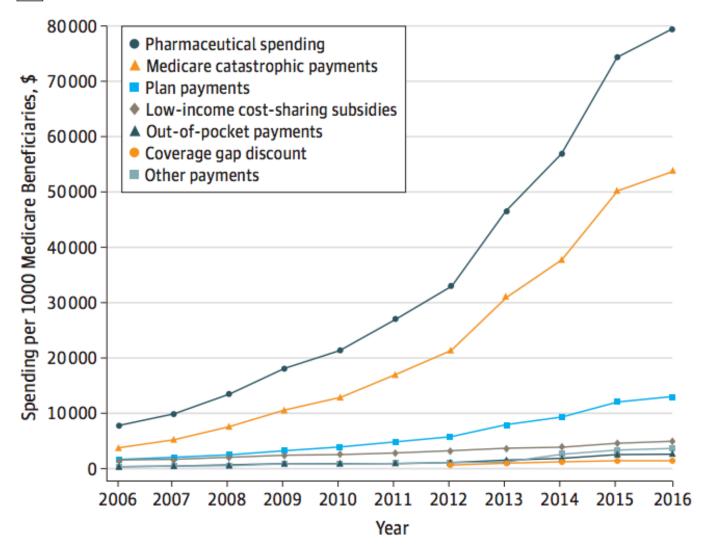
Glatiramer Acetate

Orals



DMT Spending in Medicare Part D

A Spending per 1000 Medicare beneficiaries



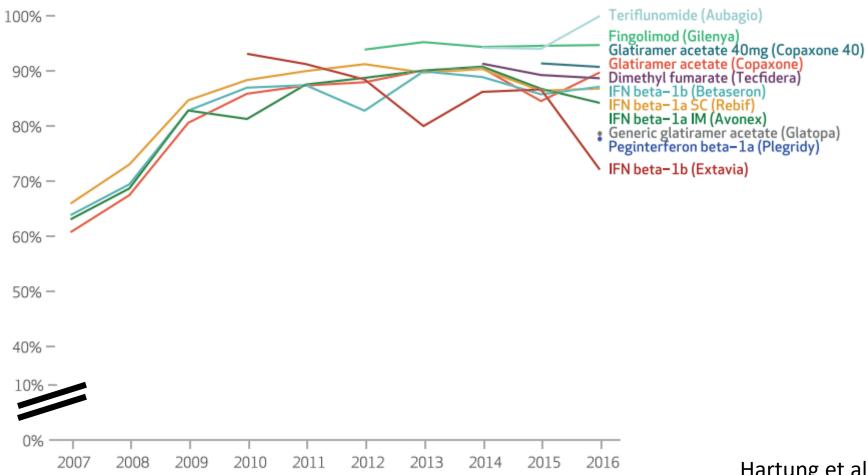
- 2017 Medicare
 - ~ \$5 B for DMTs
 - ~\$1.5 B for branded Copaxone
 - ~\$1.4 B for neurology services
- Between 2006 and 2016
 - DMT spending 10 fold
 - Patient OOP 7 fold

Hartung, Bourdette; 2019 JAMA Neurology San-Juan Rodriguez; 2019 JAMA Neurology

Increasing Access Restrictions (Medicare Part D)

EXHIBIT 2

Weighted percentages of prescription drug plans that used prior authorization policies to manage multiple sclerosis disease-modifying therapies, 2007-16



Projected Out-of-pocket Costs(Medicare Part D)

EXHIBIT 4

\$3.000 -

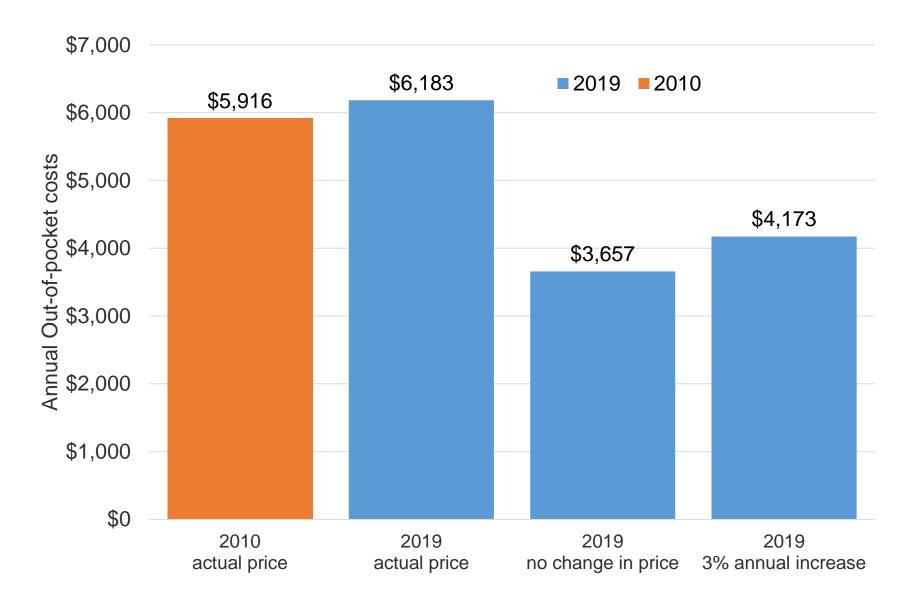
Projected out-of-pocket spending for beneficiaries without a low-income subsidy for multiple sclerosis disease-modifying therapies, by month, 2019

Teriflunomide (Aubagio) \$2,500 IFN beta-1a IM (Avonex) IFN beta-1b (Betaseron) Glatiramer acetate (Copaxone) Glatiramer acetate 40 mg (Copaxone 40) \$2,000 IFN beta-1b (Extavia) Glatiramer acetate (generic 40) Fingolimod (Gilenya) \$1,500 Glatiramer acetate (generic 20) Peginterferon beta-1a (Plegridy) IFN beta-1a SC (Rebif) Dimethyl fumarate (Tecfidera) \$1,000 \$500

Rising Prices Have Undermined Policy Efforts to Reduce Medicare Beneficiary OOP

Disease-modifying therapy (Brand	Monthly price (SD)		Annual change ^b		Projected annual out-of-			Annual change ^b		
name), year approved					pocket ^c					
	2010	2016	2019	2010 to 2019	2016 to 2019	2010	2016	2019	2010 to 2019	2016 to 2019
Interferon beta-1b (Betaseron) 1993	\$5169 (104)	\$6109 (77)	\$7762 (245)	2.7%	9.1%	\$7,336	\$6,246	\$6,632	-2.5%	1.0%
Interferon beta-1a (Avonex) 1996	\$2716 (101)	\$5564 (80)	\$7076 (238)	12.2%	9.1%	\$5,864	\$5,909	\$6,228	0.1%	0.8%
Glatiramer acetate 20 mg (Copaxone) 1996	\$2891 (57)	\$6669 (86)	\$7273 (391)	14.3%	3.2%	\$5,968	\$6,578	\$6,347	1.6%	-0.6%
Interferon beta-1a SC (Rebif) 2002	\$2596 (54)	\$5987 (184)	\$7706 (285)	14.3%	9.6%	\$5,792	\$6,153	\$6,603	1.0%	1.1%
Fingolimod (Gilenya) 2010		\$6483 (94)	\$8426 (250)		10.0%		\$6,464	\$7,033		1.4%
Teriflunomide (Aubagio) 2012		\$6194 (233)	\$7482 (259)		7.1%		\$6,291	\$6,503		0.5%
Dimethyl fumarate (Tecfidera) 2013		\$6110 (140)	\$7988 (289)		10.2%		\$6,229	\$6,752		1.3%
Glatiramer acetate 20 mg (Glatopa - generic) 2015		\$5208 (253)	\$4123 (1209)		-8.1%		\$7,494	\$6,879		-1.4%
Median	\$2804	\$5987	\$7009	13.2%	7.9%	\$5916	\$6229	\$6618	0.5%	0.5%

Medicare Part D Annual OOP



prices have undermined the effect of closing the Part D Coverage Gap

Effects of DMT Costs on Individuals with MS

- National MS Society Survey (n=8,778)
 - 55% report challenges with cost of treatment
 - 21% report challenges with insurance policies and coverage
- Policies that reduce coverage and increase cost-sharing can negatively affect DMT use
 - Reduced DMT initiation
 - Reduced DMT adherence
 - Increase DMT discontinuation
 - Increased DMT abandonment

Palmer L. Am J Pharm Benefits. 2012 Li. Health Serv Res. 2017. 2017 Starner Cl. Health Affairs. 2014 Hartung – ICPE 2018



"Companies have been able to raise prices because nobody has pushed back or told them that they're not able to"
-X pharmaceutical executive (paper forthcoming)



Tod Gervich injects himself with the prescription drug Copaxone, three times a week. While he's accustomed to managing his condition, he can't get used to Medicare's high coinsurance payments. (COURTESY OF TOD GERVICH)

"I feel like I'm being punished financially for having a chronic disease,"