DEPARTMENT OF CONSUMER AND BUSINESS SERVICES DIVISION OF FINANCE AND CORPORATE SECURITIES

- 1 S.A. (hereafter "Resort Holdings International"), WORLD PHANTASY TOURS a/k/a
- 2 MAJESTY TRAVEL a/k/a VIAJES MAJESTY (hereafter "World Phantasy Tours"),
- 3 GALAXY PROPERTIES MANAGEMENT, S.A. (hereafter "Galaxy Properties
- 4 Management"), GABRIEL ESCALANTE (hereafter "Escalante"), RUTTENBERG AND
- 5 ASSOCIATES FINANCIAL MARKETING, INC. (hereafter "Ruttenberg and Associates
- 6 Financial Marketing"), MARK RUTTENBERG (hereafter "Ruttenberg"), RICK GREENE
- 7 (hereafter "Greene"), ROGER STEWART (hereafter "Stewart"), DOUGLAS LAIRD
- 8 (hereafter "Laird"), STEPHEN MONROE (hereafter "Monroe"), LAWRENCE BEARD
- 9 (hereafter "Beard"), KENNETH CHRISTENSEN (hereafter "Christensen"), ROYAL
- 10 EDWARDS (hereafter "Edwards"), JOEL WHALEY (hereafter "Whaley"), and DALE
- 11 **LAUDER** (hereafter "Lauder"),
- WHEREAS, on November 27, 2007 Respondent KELLY was duly served with a true
- 13 copy of the Order and Notice by United States Mail, first class postage prepaid, addressed to
- 14 him at the following last known address: P.O. Box 2661, South Bend, Indiana 46680. This
- 15 mailing was returned by the U.S. Post Office, marked "Return to Sender, Forwarding
- 16 Expired."
- WHEREAS, on November 27, 2007 Respondent KELLY was duly served with a true
- 18 copy of the Order and Notice by certified United States Mail (Item #7006 2760 0005 1582
- 19 3127), postage prepaid, and addressed to him at the following last known address: P.O. Box
- 20 2661, South Bend, Indiana 46680. This mailing was returned by the U.S. Post Office,
- 21 unsigned, marked "Return to Sender, Forwarding Expired."
- WHEREAS, on November 27, 2007 Respondent YUCATAN RESORTS was duly
- 23 served with a true copy of the Order and Notice by United States Mail, first class postage
- 24 prepaid, addressed to it at the following last known address: P.O. Box 2661, South Bend,
- 25 Indiana 46680. This mailing was returned by the U.S. Post Office, marked "Return to Sender,
- 26 Forwarding Expired."



- 1 WHEREAS, on November 27, 2007 Respondent YUCATAN RESORTS was duly
- 2 served with a true copy of the Order and Notice by certified United States Mail (Item #7006
- 3 2760 0005 1582 3141), postage prepaid, and addressed to it at the following last known
- 4 address: P.O. Box 2661, South Bend, Indiana 46680. This mailing was returned by the U.S.
- 5 Post Office, unsigned, marked "Return to Sender, Forwarding Expired."
- 6 WHEREAS, on November 27, 2007 Respondent YUCATAN RESORTS, S.A. was
- 7 duly served with a true copy of the Order and Notice by United States Mail, first class postage
- 8 prepaid, addressed to it at the following last known address: Avenida Coba #82, Lote 10, 3er.
- 9 Piso, Cancun, Quintana Roo, Mexico C.P. 77500. This mailing was not returned.
- WHEREAS, on November 27, 2007 Respondent YUCATAN RESORTS, S.A. was
- duly served with a true copy of the Order and Notice by certified United States Mail (Item
- 12 #RC 016 479 417 US), postage prepaid, and addressed to it at the following last known
- 13 address: Avenida Coba #82, Lote 10, 3er. Piso, Cancun, Quintana Roo, Mexico C.P. 77500.
- 14 This mailing was not returned.
- WHEREAS, on November 27, 2007 Respondent RESORT HOLDINGS
- 16 **INTERNATIONAL, INC.** was duly served with a true copy of the Order and Notice by
- 17 United States Mail, first class postage prepaid, addressed to it at the following last known
- address: P.O. Box 2661, South Bend, Indiana 46680. This mailing was returned by the U.S.
- 19 Post Office, marked "Return to Sender, Forwarding Expired."
- WHEREAS, on November 27, 2007 Respondent YUCATAN RESORTS was duly
- 21 served with a true copy of the Order and Notice by certified United States Mail (Item #7006
- 22 2760 0005 1582 3165), postage prepaid, and addressed to it at the following last known
- 23 address: P.O. Box 2661, South Bend, Indiana 46680. This mailing was returned by the U.S.
- 24 Post Office, unsigned, marked "Return to Sender, Forwarding Expired."
- WHEREAS, on November 27, 2007 Respondent RESORT HOLDINGS
- 26 **INTERNATIONAL**, S.A. was duly served with a true copy of the Order and Notice by

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- United States Mail, first class postage prepaid, addressed to it at the following last known
- 2 address: Avenida Coba #82, Lote 10, 3er. Piso, Cancun, Quintana Roo, Mexico C.P. 77500.
- 3 This mailing was not returned.
- 4 WHEREAS, on November 27, 2007 Respondent RESORT HOLDINGS
- 5 **INTERNATIONAL**, S.A. was duly served with a true copy of the Order and Notice by
- 6 certified United States Mail (Item #RC 016 478 915 US), postage prepaid, and addressed to it
- 7 at the following last known address: Avenida Coba #82, Lote 10, 3er. Piso, Cancun, Quintana
- 8 Roo, Mexico C.P. 77500. This mailing was not returned.
- 9 WHEREAS, on November 27, 2007 Respondent WORLD PHANTASY TOURS
- 10 was duly served with a true copy of the Order and Notice by United States Mail, first class
- postage prepaid, addressed to it at the following last known address: Calle Eusebio A.
- 12 Morales, Edificio Atlántida, P. Baja, APDO. 8301, Zona 7 Panama. This mailing was not
- 13 returned.
- WHEREAS, on November 27, 2007 Respondent WORLD PHANTASY TOURS
- 15 was duly served with a true copy of the Order and Notice by certified United States Mail
- 16 (Item #RC 016 478 751 US), postage prepaid, and addressed to it at the following last known
- 17 address: Calle Eusebio A. Morales, Edificio Atlántida, P. Baja, APDO. 8301, Zona 7 Panama.
- 18 This mailing was not returned.
- WHEREAS, on November 27, 2007 Respondent GALAXY PROPERTIES
- 20 MANAGEMENT was duly served with a true copy of the Order and Notice by United States
- 21 Mail, first class postage prepaid, addressed to it at the following last known address: Calle
- 22 Eusebio A. Morales, Edificio Atlántida, P. Baja, APDO. 8301, Zona 7 Panama. This mailing
- 23 was not returned.
- WHEREAS, on November 27, 2007 Respondent GALAXY PROPERTIES
- 25 MANAGEMENT was duly served with a true copy of the Order and Notice by certified
- 26 United States Mail (Item #RC 016 478 779 US), postage prepaid, and addressed to it at the



- 1 following last known address: Calle Eusebio A. Morales, Edificio Atlántida, P. Baja, APDO.
- 2 8301, Zona 7 Panama. This mailing was not returned.
- 3 WHEREAS, on November 27, 2007 Respondent ESCALANTE was duly served
- 4 with a true copy of the Order and Notice by United States Mail, first class postage prepaid,
- 5 addressed to him at the following last known address: Calle Eusebio A. Morales, Edificio
- 6 Atlántida, P. Baja, APDO. 8301, Zona 7 Panama. This mailing was not returned.
- WHEREAS, on November 27, 2007 Respondent ESCALANTE was duly served
- 8 with a true copy of the Order and Notice by certified United States Mail (Item #RC 016 478
- 9 765 US), postage prepaid, and addressed to him at the following last known address: Calle
- 10 Eusebio A. Morales, Edificio Atlántida, P. Baja, APDO, 8301, Zona 7 Panama. This mailing
- 11 was not returned.
- WHEREAS, on November 27, 2007 Respondent RUTTENBERG AND
- 13 ASSOCIATES FINANCIAL MARKETING was duly served with a true copy of the Order
- 14 and Notice by United States Mail, first class postage prepaid, addressed to it at the following
- 15 last known address: 210 Landmark Drive, Suite B, Normal, Illinois 61761. This mailing was
- 16 not returned.
- WHEREAS, on November 27, 2007 Respondent RUTTENBERG AND
- 18 ASSOCIATES FINANCIAL MARKETING was duly served with a true copy of the Order
- 19 and Notice by certified United States Mail (Item #7006 2760 0005 1582 3172), postage
- 20 prepaid, and addressed to it at the following last known address: 210 Landmark Drive, Suite
- 21 B, Normal, Illinois 61761. This mailing was returned, marked "Refused All Ready RecD By
- 22 Reg Mail."
- WHEREAS, on November 27, 2007 Respondent RUTTENBERG was duly served
- 24 with a true copy of the Order and Notice by United States Mail, first class postage prepaid,
- 25 addressed to him at the following last known address: 210 Landmark Drive, Suite B, Normal,
- 26 Illinois 61761. This mailing was not returned.

- 1 WHEREAS, on November 27, 2007 Respondent RUTTENBERG was duly served
- 2 with a true copy of the Order and Notice by certified United States Mail (Item #7006 2760
- 3 0005 1582 3189), postage prepaid, and addressed to him at the following last known address:
- 4 210 Landmark Drive, Suite B, Normal, Illinois 61761. This mailing was returned, marked
- 5 "Refused All Ready RecD By Reg Mail."
- 6 WHEREAS, on November 27, 2007 Respondent GREENE was duly served with a
- 7 true copy of the Order and Notice by United States Mail, first class postage prepaid, addressed
- 8 to him at the following last known address: 210 Landmark Drive, Suite B, Normal, Illinois
- 9 61761. This mailing was not returned.
- WHEREAS, on November 27, 2007 Respondent GREENE was duly served with a
- 11 true copy of the Order and Notice by certified United States Mail (Item #7006 2760 0005
- 12 1582 3158), postage prepaid, and addressed to him at the following last known address: 210
- 13 Landmark Drive, Suite B, Normal, Illinois 61761. This mailing was signed for on "12-4-07"
- 14 by a Dafne Greene.
- WHEREAS, on November 27, 2007 Respondent MONROE was duly served with a
- 16 true copy of the Order and Notice by United States Mail, first class postage prepaid, addressed
- 17 to him at the following last known address: P.O. Box 30285, Portland, Oregon 97294. This
- 18 mailing was not returned.
- WHEREAS, on November 27, 2007 Respondent MONROE was duly served with a
- 20 true copy of the Order and Notice by certified United States Mail (Item #7006 2760 0005
- 21 1582 3219), postage prepaid, and addressed to him at the following last known address: P.O.
- 22 Box 30285, Portland, Oregon 97294. This mailing was returned, marked "Unclaimed."
- WHEREAS, on November 27, 2007 Respondent LAUDER was duly served with a
- 24 true copy of the Order and Notice by United States Mail, first class postage prepaid, addressed
- 25 to him at the following last known address: 29030 SW Town Center Loop E, Suite 202,

1	Wilsonville, Oregon 97070. This mailing was returned, marked "Undeliverable CMRA, No					
2	Authorization to Receive for This Addressee."					
3	WHEREAS, on November 27, 2007 Respondent LAUDER was duly served with a					
4	true copy of the Order and Notice by certified United States Mail (Item #7006 2760 0005					
5	1582 3158), postage prepaid, and addressed to him at the following last known address: P.O.					
6	Box 30285, Portland, Oregon 97294. This mailing was returned, marked "Refused moved no					
7	forwarding address 11/28."					
8	NOW THEREFORE, the Director, aware that the period of time for these					
9	Respondents to request a hearing has passed – and cognizant that her staff has executed Non-					
10	Military Affidavits indicating that Respondents KELLY, RUTTENBERG, MONROE, and					
11	LAUDER are not active members of the armed forces of the United States of America -					
12	hereby issues the following Findings of Fact, Conclusions of Law, and Final Order, to wit:					
13	FINDINGS OF FACT					
14	The Director <b>FINDS</b> that:					
15	Part One: Respondents					
16	rart One: Respondents					
17	1. Michael KELLY, at all times material herein, founded, owned, and/or directed the					
18	business affairs of YUCATAN RESORTS, RESORT HOLDINGS INTERNATIONAL,					
19	and WORLD PHANTASY TOURS. Kelly has a last known mailing address (prior to his					
20	incarceration) of P.O. Box 2661, South Bend, Indiana, 46680. Kelly has never been licensed					
21	to sell securities by the State of Oregon.					
22	2. YUCATAN RESORTS, at all times material herein, sold investments in its					
23	"universal lease" investment program through independent sales agents nationwide. Yucatan					
24	Resorts, an unincorporated entity, has a last known mailing address of P.O. Box 2661, South					
25	Bend, Indiana, 46680. YUCATAN RESORTS, S.A., a Panamanian corporation, was the					
	being, maintain, 10000. I destruct the other transfer, a ranamamam corporation, was the					

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- of Avenida Coba #82, Lote 10, 3er. Piso, Cancun, Quintana Roo, Mexico C.P. 77500.
- 2 Yucatan Resorts and Yucatan Resorts, S.A. have never been licensed to sell securities by the
- 3 State of Oregon.
- 4 3. **RESORT HOLDINGS INTERNATIONAL, INC.**, at all times material herein,
- 5 directed the marketing of investments in the "universal lease" program on behalf of its parent
- 6 entity, YUCATAN RESORTS. Resort Holdings International, Inc., a Nevada corporation
- 7 (Nevada Secretary of State #C17535-1999) incorporated on July 16, 1999, has a last known
- 8 mailing address of P.O. Box 2661, South Bend, Indiana, 46680. **RESORT HOLDINGS**
- 9 INTERNATIONAL, S.A. a Panamanian corporation, was the Mexican affiliate of Resort
- 10 Holdings International, Inc. Resort Holdings International, S.A. has a last known mailing
- address of Avenida Coba #82, Lote 10, 3er. Piso, Cancun, Quintana Roo, Mexico C.P. 77500.
- 12 Resort Holdings International and Resort Holdings International, S.A. have never been
- 13 licensed to sell securities by the State of Oregon.
- 4. WORLD PHANTASY TOURS, at all times material herein, acted as the self
- described "servicing agent" for the "universal lease" investment program on behalf of its
- 16 parent entity, YUCATAN RESORTS. World Phantasy Tours, a Panamanian corporation, has
- 17 a last known mailing address of Calle Eusebio A. Morales, Edificio Atlántida, P. Baja,
- 18 APDO. 8301, Zona 7 Panama. WORLD PHANTASY TOURS has never been licensed to
- 19 sell securities by the State of Oregon.
- 5. GALAXY PROPERTIES MANAGEMENT, S.A., at all times material herein,
- 21 purported to be the successor entity to WORLD PHANTASY TOURS. Galaxy Properties
- 22 Management, S.A., a Panamanian corporation, has a last known mailing address of Calle
- 23 Eusebio A. Morales, Edificio Atlántida, P. Baja, APDO. 8301, Zona 7 Panama. Galaxy
- 24 Properties Management has never been licensed to sell securities by the State of Oregon.
- 6. Gabriel **ESCALANTE**, at all times material herein, was the President of both
- 26 WORLD PHANTASY TOURS and GALAXY PROPERTIES MANAGEMENT.

- 1 reporting directly to **KELLY**. Escalante has a last known mailing address of Calle Eusebio A.
- 2 Morales, Edificio Atlántida, P. Baja, APDO. 8301, Zona 7 Panama. Escalante has never been
- 3 licensed to sell securities by the State of Oregon.
- 7. RUTTENBERG AND ASSOCIATES FINANCIAL MARKETING, INC., at
- 5 all times material herein, recruited and managed the independent sales agents that sold
- 6 investments in the YUCATAN RESORTS "universal lease" program to members of the
- 7 public. Ruttenberg and Associates Financial Marketing, Inc., an Illinois corporation (Illinois
- 8 Secretary of State Corporation #60496226) incorporated on May 13, 1999, has a last known
- 9 mailing address of 210 Landmark Drive, Suite B, Normal, Illinois 61761. Ruttenberg and
- 10 Associates Financial Marketing has never been licensed to sell securities by the State of
- 11 Oregon.
- 8. Mark **RUTTENBERG** was, at all times material herein, the President and CEO of
- 13 RUTTENBERG AND ASSOCIATES FINANCIAL MARKETING. Ruttenberg has a last
- 14 known mailing address of 210 Landmark Drive, Suite B, Normal, Illinois 61761. Ruttenberg
- 15 has never been licensed to sell securities by the State of Oregon.
- 9. Rick **GREENE** was, at all times material herein, a Vice President of
- 17 RUTTENBERG AND ASSOCIATES FINANCIAL MARKETING. Greene has a last
- 18 known mailing address of 210 Landmark Drive, Suite B, Normal, Illinois 61761. Greene has
- 19 never been licensed to sell securities by the State of Oregon.
- 20 10. Roger STEWART was, at all times material herein, a sales agent for the
- 21 YUCATAN RESORTS "universal lease" investment program in Oregon, Stewart sold
- 22 "universal lease" investments directly to members of the public. Stewart has a last known
- 23 mailing address of P.O. Box 727, North Bend, Oregon 97459. Stewart has never been licensed
- 24 to sell securities by the State of Oregon.
- 25 11. Douglas LAIRD was, at all times material herein, a sales agent for the
- 26 YUCATAN RESORTS "universal lease" investment program in Oregon. Laird sold

- 1 "universal lease" investments directly to members of the public. Laird has a last known
- 2 mailing address of 625 Virginia Avenue, North Bend, Oregon 97459. Laird has never been
- 3 licensed to sell securities by the State of Oregon.
- 4 12. Stephen **MONROE** (CRD# 1016204) was, at all times material herein, a sales
- 5 agent for the YUCATAN RESORTS "universal lease" investment program in Oregon.
- 6 Monroe sold "universal lease" investments directly to members of the public. Monroe has a
- 7 last known mailing address of P.O. Box 30285, Portland, Oregon 97294. Monroe, who held a
- 8 limited securities license that permitted him to engage in sales of mutual funds and variable
- 9 annuities from March 1993 to December 2001, was not licensed to sell any other types of
- 10 securities by the State of Oregon.
- 13. Lawrence **BEARD** was, at all times material herein, a sales agent for the
- 12 YUCATAN RESORTS "universal lease" investment program in Oregon. Beard sold
- 13 "universal lease" investments directly to members of the public. Beard has a last known
- mailing address of 597 SE Knight Street, Prineville, Oregon 97754. Beard has never been
- 15 licensed to sell securities by the State of Oregon.
- 14. Kenneth CHRISTENSEN was, at all times material herein, a sales agent for the
- 17 YUCATAN RESORTS "universal lease" investment program in Oregon. Christensen sold
- 18 "universal lease" investments directly to members of the public. Christensen has a last known
- 19 mailing address of P.O. Box 791, Bend, Oregon 97709. Christensen has never been licensed
- 20 to sell securities by the State of Oregon.
- 21 15. Royal **EDWARDS** was, at all times material herein, a sales agent for the
  - YUCATAN RESORTS "universal lease" investment program in Oregon. Edwards sold
- 23 "universal lease" investments directly to members of the public. Edwards has a last known
- 24 mailing address of P.O. Box 359, Redmond, Oregon 97756. Edwards has never been licensed
- 25 to sell securities by the State of Oregon.

1 16. Joel WHALEY was, at all times material herein, a sales agent for the YUCATAN RESORTS "universal lease" investment program in Oregon. Whaley sold "universal lease" 2 investments directly to members of the public. Whaley has a last known mailing address of 3 3403 NW Brookfield Lane, Prineville, Oregon 97754. Whaley has never been licensed to sell securities by the State of Oregon. 5 6 17. Dale LAUDER (CRD# #3045584) was, at all times material herein, a sales agent for the YUCATAN RESORTS "universal lease" investment program in Oregon. Lauder sold "universal lease" investments directly to members of the public. Lauder has a last known 8 mailing address of 29030 SW Town Center Loop E, Suite 202, Wilsonville, Oregon 97070. Lauder, who held a limited securities license that permitted him to engage in sales of mutual 10 11 funds and variable annuities from April 1998 to April 1999, was not licensed to sell any other 12 types of securities by the State of Oregon. 13 18. Bill Boedeker a/k/a Billy Lynn Boedeker was, at all times material herein, a sales agent for the YUCATAN RESORTS "universal lease" investment program in Oregon. 14 Boedeker sold "universal lease" investments directly to members of the public. In addition, 15 Boedeker actively recruited other sales agents on behalf of RUTTENBERG AND 16 17 ASSOCIATES FINANCIAL MARKETING. Boedeker has a last known mailing address of 2245 Broadway, North Bend, Oregon 97459. Boedeker has never been licensed to sell 18 19 securities by the State of Oregon. Boedeker, who is not a Respondent to this Order, has previously consented to the entry of an Order to Cease and Desist involving his role in the 20 21 Yucatan Resorts "universal lease" program. (Division of Finance and Corporate Securities Order No. S-06-0026.) 22 23 Part Two: Respondents' Roles In The Universal Lease Program 24 19. YUCATAN RESORTS purportedly owned and operated several vacation resorts 25 in the Caribbean. Yucatan Resorts, through its CEO, KELLY, began offering what it called

its "universal lease" in December 1999. The "universal lease" investment program involved

- 1 the purchase of a "timeshare" interest (the ability to use a resort room for a one week period
- 2 of time bi-annually) in a Yucatan or Avalon resort. However, the investor, concurrent with
- 3 their "timeshare" purchase, immediately assigned all rights in connection with the timeshare
- 4 to a "servicing agent", WORLD PHANTASY TOURS, in exchange for a return equal to
- 5 either 9% or 11% of the purchase price, per year. (World Phantasy Tours purportedly
- 6 generated funds to fuel such ample returns by leasing the timeshare in question to the general
- 7 public.) Investors were told by sales agents that at the conclusion of a 36-month period the
- 8 entirety of their original purchase price could be refunded.
- 9 20. **RESORT HOLDINGS INTERNATIONAL** directed the marketing and
- 10 distribution efforts of YUCATAN RESORTS, its parent. Resort Holdings International
- 11 touted investments in properties purportedly owned by Yucatan Resorts. Resort Holdings
- 12 International's name appeared in the brochures, purchase contracts, and glossy magazines it
- 13 distributed to members of the public. In addition, Resort Holdings International hired
- 14 RUTTENBERG AND ASSOCIATES FINANCIAL MARKETING to recruit and manage
- sales agents for the Yucatan Resorts "universal lease" investment program.
- 16 21. WORLD PHANTASY TOURS, which also did business under the Majesty
- 17 Travel and Viejas Majesty names, was purportedly a resort management and travel agency.
- 18 World Phantasy Tours was the "servicing agent" for the YUCATAN RESORTS "universal
- 19 lease" program, whose responsibilities included renting out investors' timeshares, remitting
- 20 promised returns to investors, and, re-purchasing timeshares from investors, GALAXY
- 21 **PROPERTIES MANAGEMENT**, the alleged successor entity to World Phantasy Tours,
- 22 performed similar services. **KELLY** owned both World Phantasy Tours and Galaxy
- 23 Properties Management.
- 24 22. RUTTENBERG AND ASSOCIATES FINANCIAL MARKETING, through
- 25 its President, Mark RUTTENBERG, and its Vice President, Rick GREENE, recruited
- 26 independent insurance agents across the United States, including Oregon, to sell the



- YUCATAN RESORTS "universal lease" investment to their existing clientele in exchange
- for sales commissions of between 10-15%.
- 3 23. STEWART, LAIRD, MONROE, BEARD, CHRISTENSEN, EDWARDS,
- WHALEY, and LAUDER sold investments in the YUCATAN RESORTS "universal lease"
- investment program to insurance clients to whom they had previously sold traditional 5
- insurance products. The agents heavily emphasized the high returns offered by Yucatan
- Resorts (9% or 11% per year for a 25 year period) while entirely ignoring the many hazards
- associated with this risky investment. 8
- 9 Part Three: Components Of The Yucatan Resorts "Universal Lease"
- 10 24. The YUCATAN RESORTS "universal lease" investment program's terms were
- contained in three documents investors executed concurrently: first, the Yucatan Resorts 11
- "Universal Lease Application, Disclosure, and Agreement"; second, the "Viajes Majesty 12
- Universal Lease Servicing Agreement"; third, the World Phantasy Tours "Compensation 13
- Addendum." (The title and contents of each document changed slightly throughout the life of
- the "universal lease" program.) 15
- 16 25. The YUCATAN RESORTS "universal lease" agreement purported to be valid for
- a 25 year period, with each party having an option to renew the agreement for an additional 17
- 18 20 year period. In exchange for a minimum investment of \$5,000 (the agreement referenced
- 19 no maximum investment amount), investors received the right to lodging at an unspecified
- Yucatan resort for one 7 day stay every 2 years. 20
- 21 26. Investors were required to choose one of three putative options when completing
  - the YUCATAN RESORTS "universal lease" agreement. First, investors could, ostensibly,
- 23 choose to utilize their timeshare rights themselves. Second, investors could, ostensibly,
- 24 choose to rent out their timeshare rights on their own. Third, investors could retain a
- 25 "servicing agent" to rent their timeshare on their behalf, in which case they would receive a
- specified investment return. All Oregon investors chose the third option. 26



1	27. Under the first YUCATAN RESORTS "universal lease" agreement option, the
2	investor renounced any financial return from the Yucatan entities in order to use the timeshare
3	unit for their own vacation purposes. However, an investor that chose option one would not be
4	able to select the date of their usage, the resort they would stay at, or the attributes of their
5	lodging, all of which would be randomly assigned to them. Furthermore, each option one
6	investor was required to pay an assessment of between \$380-\$645 per year to Yucatan
7	Resorts to cover taxes, insurance, and common area maintenance. As a matter of economic
8	reality this option was entirely illusory, as the Oregon investors, who entered into the
9	"universal lease" program solely for the attractive financial returns, did not invest tens of
10	thousands of dollars with insurance agents in order to make vacation arrangements.
11	28. Under the second YUCATAN RESORTS "universal leave" agreement option, the
12	investor renounced any financial return from the Yucatan entities in order to rent out their
13	assigned timeshare interest themselves. However, an investor that chose option two would not
14	be able to select the date they would be entitled to usage, the resort they would be entitled to
15	stay at, or the attributes of their lodging – all key to an investor's ability to successfully rent
16	their unit at a financially attractive price. Additionally, each option two investor was required
17	to pay an assessment of between \$380-\$645 per year to Yucatan Resorts to cover taxes,
18	insurance, and common area maintenance. As a matter of economic reality this option was
19	entirely illusory, as the Oregon investors, who entered into the "universal lease" solely for the
20	attractive financial returns, did not invest tens of thousands of dollars with insurance agents in
21	order to purchase the right to sublet an uncertain property interest in a foreign country whose
22	language is not English, left entirely to their own devices. In fact, the offering materials
23	expressly convey the impracticality of this option by warning investors that "self-renting" will
24	bring in less revenue than would use of a professional third party "servicing agent."
25	29. The third YUCATAN RESORTS "universal leave" agreement option constituted,

as a matter of economic reality, the true Yucatan Resorts "universal lease" investment

- 1 program. This was the option that **RESORT HOLDINGS INTERNATIONAL** sales
- 2 literature highlighted and Oregon sales agents emphasized. Under this option, the investor
- 3 selected a professional "servicing agent" to rent out their timeshare interest in exchange for
- 4 pre-determined financial returns, tendered to them regardless of whether the timeshare was
- 5 actually sub-leased. Investors prior to 2002 were promised returns of 11% per year, while
- 6 later investors were told they would receive a 9% return each year. **KELLY** created the
- 7 "universal lease" investment program with the intent that all investors select option 3.
- 8 30. Although YUCATAN RESORTS "universal lease" investors could theoretically
- 9 choose any so-called "servicing company", investors were advised that they would only
- 10 receive the 9% or 11% annual returns if they selected **WORLD PHANTASY TOURS**.
- 11 World Phantasy Tours was heavily touted in RESORT HOLDINGS INTERNATIONAL
- 12 sales materials and by Oregon sales agents, who did not present information about any other
- 13 "servicing company" to prospective investors. Investors selected World Phantasy Tours by
- 14 executing the Viajes Majesty Universal Lease Servicing Agreement and the World Phantasy
- 15 Tours Compensation Addendum.
- 16 31. The **WORLD PHANTASY TOURS** Compensation Addendum required
- 17 YUCATAN RESORTS investors to select one of three different formulas for the purpose of
- 18 calculating their investment returns. First, investors could opt to receive 60% of [80% of the
- 19 resort's "rack rate" (an unspecified figure) as rental compensation for their timeshare.
- 20 Second, investors could choose to receive a flat 4% of their purchase price as rental
- 21 compensation for their timeshare. The third choice, universally adopted by Oregon investors,
- 22 deemed 4% of the investor's purchase price to be annual rental compensation (6% prior to
- 23 2002), with an additional 5% per year "premium" if investors gave World Phantasy Tours the
- 24 option to re-purchase their timeshare unit at the original purchase price 36 months (or later)
- 25 after commencement of the Viajes Majesty Universal Lease Servicing Agreement.

2	lease" investors four choices with respect to the timing of payment of their investment returns.
3	They could receive interest payments on a monthly, quarterly, or annual basis. In addition,
4	investors were given the option of having their interest payments "accumulate", much in the
5	way a stock or bond fund allows dividends to be reinvested. As an incentive to "accumulate",
6	investors were told that interest would be added to the "value" of their universal lease, and
7	future returns would then be computed on this compounded amount.
8	33. The final component of the YUCATAN RESORTS "universal lease" investment
9	program consisted of Yucatan's offer to refund surrender or liquidation penalties incurred by
10	those investors that transferred funds from other holdings, including Individual Retirement
11	Accounts, to invest in the Yucatan Resorts "universal lease" program. Yucatan promised to
12	tender 100% of any surrender charges up to an amount equivalent to 5% of an individual's
13	"universal lease" investment. (By way of example, an investor that was assessed a \$7,000
14	surrender charge as a result of withdrawing \$100,000 from an annuity to make a "universal
15	lease" investment would receive \$5,000 back from Yucatan.)
16	34. The YUCATAN RESORTS "universal lease" program was designed to be, and
17	was touted as, an entirely passive investment. Once the investor executed the bundled
18	purchase related documents and tendered a check to the sales agent, they had no additional
19	responsibilities, decisions, or tasks in connection with the "universal lease" investment.
20	Part Four: The Universal Lease Sales Process
21	35. Immediately prior to the commencement of the YUCATAN RESORTS
22	"universal lease" investment program KELLY sold interests in nine-month promissory notes
23	issued by "Yucatan Investments, Inc.", an entity he owned and controlled. Kelly used
24	independent insurance agents to sell the notes because, according to him, they had access to
25	clients with substantial annuity policies and IRA accounts that could be rapidly liquidated. To

32. WORLD PHANTASY TOURS offered YUCATAN RESORTS "universal

26 replicate this model on a broader scale, Kelly, through RESORT HOLDINGS

- INTERNATIONAL, retained RUTTENBERG AND ASSOCIATES FINANCIAL
- 2 MARKETING.
- 3 36. RUTTENBERG AND ASSOCIATES FINANCIAL MARKETING had
- 4 previously recruited independent insurance agents to sell unregistered securities (see Division
- 5 of Finance and Corporate Securities Order No. S-05-0040). The firm lured insurance agents
- 6 by advertising in direct marketing publications, offering sales commissions more generous
- 7 than agents could garner from the sale of traditional insurance products. Agents retained by
- 8 Ruttenberg and Associates Financial Marketing sometimes sold interests in different
- 9 unregistered securities concurrently. Mark RUTTENBERG and Rick GREENE recruited
- 10 independent insurance agents to be YUCATAN RESORTS sales agents in Oregon.
- 11 37. In December 1999 RUTTENBERG AND ASSOCIATES FINANCIAL
- 12 MARKETING contacted insurance agents the company had established a successful working
- 13 relationship with in the past to avail them of the chance to act as a "Managing General Agent"
- 14 for the YUCATAN RESORTS "universal lease" program. The Managing General Agent,
- 15 though free to sell the investment to his or her clients, was also charged with recruiting other
- 16 insurance agents in that state to solicit investments in the "universal lease" program. Bill
- 17 Boedeker, who signed a Yucatan Resorts "Managing General Agent Agreement" on
- 18 December 16, 1999, served in this capacity for the Oregon market. (This was not an
- 19 "exclusive" agreement, as Ruttenberg and Associates Financial Marketing remained free to,
- 20 and did, recruit additional Oregon agents on its own.)
- 21 38. RESORT HOLDINGS INTERNATIONAL paid RUTTENBERG AND
  - ASSOCIATES FINANCIAL MARKETING 18% of every "universal lease" sold as its
- 23 compensation. Ruttenberg and Associates Financial Marketing, in turn, paid sales agents
- 24 between 10%-15% of every "universal lease" they sold as compensation, and pocketed the
- 25 difference. (After paying sales agents, Ruttenberg and Associates Financial Marketing earned
- a net amount of \$6,400,000 in commissions nationwide during the course of the YUCATAN

- 1 **RESORTS** "universal lease" program.)
- 2 39. KELLY, through RESORT HOLDINGS INTERNATIONAL, required
- 3 prospective "universal lease" sales agents to travel to Cancun, Mexico at YUCATAN
- 4 **RESORTS**' expense to receive sales training. All of the Oregon based "universal lease"
- 5 salespersons traveled to Cancun for this purpose. Kelly personally conducted the training
- 6 sessions, which were held in groups of between 8-12, from 1999 to 2003. In addition, Kelly
- 7 met with prospective sales agents individually on an informal basis during their stay.
- 8 40. **KELLY** provided prospective sales agents with an explanation of the **YUCATAN**
- 9 **RESORTS** "universal lease" program, placing emphasis on those aspects of the investment
- 10 that clients would likely find to be most attractive. Areas of coverage included the high rates
- of return, the long period of time (25 years) over which such returns could be garnered, and
- 12 the company's refund of surrender penalties incurred when garnering funds from other assets.
- 13 Kelly made no mention of scenarios in which investors were to use the timeshare themselves
- 14 (option one) or rent the timeshare out on their own (option two), explicitly asserting that sales
- 15 agents should emphasize the selection of WORLD PHANTASY TOURS (option three, the
- 16 only choice for which sales agents would be paid a commission). When quizzed by
- 17 prospective Oregon agents on how they should respond to queries regarding the company's
- 18 use of their funds, Kelly stated that members of the public should merely be told that their
- 19 funds would be generally used to allow Yucatan Resorts to expand.
- 41. Once sales agents completed their training and signed the YUCATAN RESORTS
- 21 General Agent contract, RUTTENBERG AND ASSOCIATES FINANCIAL
- 22 MARKETING supplied them with promotional materials and brochures for use in their sales
- 23 efforts with prospective investors, as well as copies of contracts and forms necessary to
- 24 process transactions. No further training was otherwise given to sales agents.
- 42. Generally, YUCATAN RESORTS sales agents only solicited individuals that
- 26 they had previously sold traditional insurance products to in the past. However, two sales

- agents, Boedeker and STEWART, placed newspaper advertisements in local periodicals
- 2 soliciting members of the public without specific mention of Yucatan Resorts. The text of one
- 3 ad ("You could be earning 9% interest! No Market Risk, Secure, Immediate Interest Income.
- 4 Excellent Alternative for CDs, Money Markets, IRAs, etc.") concisely summarizes the
- 5 essence of agents' overall sales pitch to prospective Yucatan Resorts "universal lease"
- 6 investors.
- 7 43. YUCATAN RESORTS sales agents typically contacted their insurance clients by
- 8 telephone and asked to meet with them, usually at their residence, to discuss an unspecified
- 9 investment bearing high rates of return. Once face to face, sales agents described an
- 10 opportunity to invest in timeshares offered by a company with a group of Caribbean vacation
- 11 resorts. Sales agents hammered on three specific themes during their sales pitch. First, agents
- 12 concentrated on the investor's ability to earn a very high rate of interest (either 9% or 11%), a
- 13 return that would remain constant over 25 years at a point in time when bank savings accounts
- 14 and certificates of deposit were generating sparse yields. Second, sales agents emphasized the
- safety and security of the "universal lease", noting that the resorts owned by Yucatan Resorts
- were debt-free and unencumbered, with the properties amply insured and investors retaining
- 17 "first liens." Third, agents accentuated the purported liquidity of the "universal lease": interest
- 18 payments could be made as frequently as monthly, and after three years investors could get
  - their funds back at any point in time.
- 20 44. Oral presentations given by Oregon based YUCATAN RESORTS sales agents
- 21 were uniformly positive; prospective investors were not given information about any of the
- 22 many risks entering into the Yucatan Resorts "universal lease" arrangement entailed. Sales
- 23 agents did not discuss company finances, the difficulties WORLD PHANTASY TOURS
- 24 could encounter when attempting to generate sufficient rental income to make interest
- 25 payments to investors, or the disciplinary history **KELLY** had accrued with regulatory
- 26 authorities.



26

1	45. Oregon based YUCATAN RESORTS sales agents differed in the manner and
2	extent to which they utilized written documents, brochures, and charts as part of the
3	"universal lease" sales process. Some agents highlighted particular text as part of their face to
4	face communication, while others merely left brochures for prospective investors to review at
5	their convenience. The nature of sales literature ranged from glossy magazine length
6	portfolios to single sheet summaries. By way of example, MONROE utilized a chart with
7	"talking points" for clients describing the soundness of the YUCATAN RESORTS
8	investment. It states "Universal Lease: Why Is This Investment Safe?" 1. investment is fully
9	collateralized – investor/leaseholder has a 1 <sup>st</sup> lien against highly sought after vacation
10	property which is 100% DEBT FREE something tangible insures the return of your
11	investment plus profit! 2. Location, location, location. 3. The Mexican Government wants
12	Tourism!"
13	46. Oregon based YUCATAN RESORTS sales agents did not conduct an
14	individualized assessment of whether the Yucatan Resorts "universal lease" investment was
15	appropriate for each prospective investor's financial needs. To the contrary, they convinced
16	many investors to invest the entirety of their savings in the "universal lease" investment
17	program. In one instance, MONROE convinced a client to secure a reverse mortgage on her
17 18	program. In one instance, MONROE convinced a client to secure a reverse mortgage on her home and invest all proceeds with Yucatan Resorts.
18	home and invest all proceeds with Yucatan Resorts.
18 19	home and invest all proceeds with Yucatan Resorts.  47. Some individuals invested at the conclusion of the initial sales presentation, while
18 19 20	home and invest all proceeds with Yucatan Resorts.  47. Some individuals invested at the conclusion of the initial sales presentation, while others forwarded the required contracts along with a check made payable, depending on the
18 19 20 21	home and invest all proceeds with Yucatan Resorts.  47. Some individuals invested at the conclusion of the initial sales presentation, while others forwarded the required contracts along with a check made payable, depending on the date of the investment, to either YUCATAN RESORTS or RESORT HOLDINGS

Part Five: Oregon Based Yucatan Resorts Sales Agents

1	48. Bill Boedeker was a "Managing General Agent" for the YUCATAN RESORTS								
2	"universal lease" investment program. Based in North Bend, Boedeker was recruited as a								
3	sales agent by MARK RUTTENBERG on behalf of RUTTENBERG AND ASSOCIATES								
4	FINANCIAL MARKETING. Boedeker sold "universal lease" investments to 12 Oregon								
5	residents, who invested a total of \$290,740.77 through him. He received 15% of this sum as a								
6	sales commission.								
7	49. Roger STEWART was a sales agent for the YUCATAN RESORTS "universal								
8	lease" investment program. Based in North Bend, Stewart was recruited to be a sales agent by								
9	Bill Boedeker. Stewart sold "universal lease" investments to 11 Oregon residents, who								
10	invested a total of \$441,688.77 through him. He received 13% of this sum as a sales								
11	commission.								
12	50. Douglas LAIRD was a sales agent for the YUCATAN RESORTS "universal								
13	lease" investment program. Based in North Bend, Laird was recruited to be a sales agent by								
14	Bill Boedeker. Laird sold "universal lease" investments to 17 Oregon residents, who invested								
15	a total of \$831,175.10 through him. He received 12% of this sum as a sales commission.								
16	51. Stephen MONROE was a sales agent for the YUCATAN RESORTS "universal								
7	lease" investment program. Based in the Portland area, Monroe was recruited to be a sales								
8	agent by Rick GREENE on behalf of RUTTENBERG AND ASSOCIATES FINANCIAL								
9	MARKETING. Monroe sold "universal lease" investments to 41 Oregon residents, who								
20	invested a total of \$1,051,215.20 through him. He received 13% of this sum as a sales								
21	commission.								
22	52. MONROE employed two aliases when acting as a sales agent for the YUCATAN								
23	<b>RESORTS</b> "universal lease" program. Although he personally interacted with his clients								
24	without the assistance of other individuals, Stephen Monroe instructed his brother, Bradley								
5	Monroe to open a bank account at Portland Teachers Credit Union, Stephen Monroe arranged								

for his brother, an occasional clerical employee of his, to register as a Yucatan Resorts

- "universal lease" sales agent, and submitted approximately one-third of new "universal lease"
- 2 business to **RESORT HOLDINGS INTERNATIONAL** under Bradley Monroe's name. In
- 3 response, Resort Holdings International issued commission checks to Bradley, which Stephen
- 4 Monroe endorsed, deposited in Bradley's Portland Teachers Credit Union account, and
- 5 withdrew for his personal use. On information and belief, Monroe engaged in this conduct to
- 6 hide income from his soon to be ex-wife.
- 7 53. Lawrence **BEARD** was a sales agent for the **YUCATAN RESORTS** "universal
- 8 lease" investment program. Based in Prineville, Beard was recruited to be a sales agent by
- 9 Joel WHALEY. Beard sold "universal lease" investments to 47 Oregon residents, who
- 10 invested a total of \$1,355,294.60 through him. At the commencement of his sales efforts
- 11 Beard received a 10% commission, but his heightened production yielded an increase in his
- 12 compensation to 13%.
- 13 54. Kenneth CHRISTENSEN was a sales agent for the YUCATAN RESORTS
- 14 "universal lease" investment program. Based in Bend, Christensen was recruited to be a sales
- 15 agent by Larry BEARD. Christensen sold "universal lease" investments to 2 Oregon
- residents, who invested a total of \$95,000 through him. He received 10% of this sum as a
- 17 sales commission.
- 18 55. Royal EDWARDS was a sales agent for the YUCATAN RESORTS "universal
- 19 lease" investment program. Based in Redmond, Edwards was recruited to be a sales agent by
- 20 Larry BEARD. Edwards sold "universal lease" investments to 7 Oregon residents, who
- 21 invested \$104,477.05. He received 10% of this sum as a sales commission.
- 22 56. Joel WHALEY was a sales agent for the YUCATAN RESORTS "universal
- 23 lease" investment program. Based in Prineville, Whaley sold "universal lease" investments to
- 24 at least one Oregon resident. Whaley sold "universal lease" investment to 19 Oregon
- 25 residents, who invested a total of \$898,005.60.

1	57. Dale LAUDER was a sales agent for the YUCATAN RESORTS "universal							
2	lease" investment program. Based in Wilsonville, Lauder sold "universal lease" investments							
3	to at least one Oregon resident.							
4	Part Six: Misrepresentation and Omissions in the Sales Process							
5	58. Respondents failed to disclose information about the true financial condition of							
6	YUCATAN RESORTS, RESORT HOLDINGS INTERNATIONAL, WORLD							
7	PHANTASY TOURS, and KELLY. Prospective investors were not given audited or							
8	3 unaudited financial statements, or any other documents by which they could have							
9	independently gauged the fiscal health of the businesses they were investing in and of the							
10	individual managing those entities.							
11	59. Respondents failed to disclose accurate information about the use to which							
12	e investor funds would be put by YUCATAN RESORTS. Investors were told that funds would							
13	go toward the expansion of the Yucatan resort system. In point of fact, the majority of funds							
14	tendered to Yucatan Resorts and/or RESORT HOLDINGS INTERNATIONAL by new							
15	investors were used to make outstanding interest payments to existing investors, to pay							
16	commissions to those in the Yucatan Resorts sales chain, to make payments to investors in							
17	KELLY's previous undertaking (the nine-month promissory notes issued by "Yucatan							
18	Investments, Inc."), to fund an automotive company (Avanti U.S.) Kelly owned, to fund an							
19	industrial leasing company (DMK U.S.) Kelly owned, and to fund the lavish lifestyle of Kelly							
20	and his relatives.							
21	60. Respondents failed to disclose accurate information about the relationship between							
22	YUCATAN RESORTS, RESORT HOLDINGS INTERNATIONAL, and WORLD							
23	PHANTASY TOURS. Investors were specifically told that these three companies were							
24	entirely independent of each other. In point of fact, all three were owned and controlled by a							
25	single individual, KELLY, for his own business purposes.							

61. Respondents failed to disclose accurate information about KELLY's managerial

- 1 experience in the travel and leisure industry. Prospective investors were not advised that Kelly
- 2 had no prior experience running hotels or resorts before founding Yucatan Resorts.
- 3 Furthermore, prospective investors were not informed that Kelly's most recent venture had
- 4 been as promoter of "Yucatan Investment Corporation", an entity that sold \$25,000,000 in
- 5 unlawful nine-month promissory notes bearing 10.75% interest rates, for which he had been
- 6 formally sanctioned by New Mexico, South Carolina, and Connecticut securities regulators.
- 7 62. Respondents failed to disclose known, foreseeable risk factors in connection with
- 8 investments in entities operating foreign vacation resorts designed to generate rental income.
- 9 Prospective investors were not informed that, inter alia, the travel business is cyclical and
- 10 highly dependent on the condition of the domestic U.S. economy, the competition includes
- 11 resorts owned by large, well capitalized corporate entities, and the rise of the internet has
- 12 caused, and will continue to cause, substantial disruption to previously successful travel
- 13 industry business models.
- 14 63. Respondents specifically told prospective investors that the YUCATAN
- 15 **RESORTS** "universal lease" investment was safe when it was heavily laden with risk.
- 16 Respondents repeatedly informed Oregon residents that the "universal lease" program was
- 17 fully insured. In point of fact, although the properties may have been covered by casualty
- 18 insurance in the event of theft or damage, the underlying "universal lease" investments were
- 19 not insured. Additionally, Respondents told prospective investors that the resorts were "debt-
- 20 free" and that investors had a "1st lien" on properties. The fair market value of the few
- 21 Yucatan owned properties never came close to the \$428,000,000 Americans invested
- 22 nationwide.
- 23 64. Respondents failed to disclose that a significant portion of their investment would
- 24 pay for the commission earned by the sales staff. While investors undoubtedly expected that
- 25 YUCATAN RESORTS would compensate its sales staff real estate-type commissions of 5-

1	6%, investors were not informed that financial marketing firms and sales agents would
2	receive 18% of every dollar invested.
3	65. Respondents specifically told prospective investors that WORLD PHANTASY
4	TOURS, the entity that would make interest payments to investors by generating income
5	from timeshare rentals, was an "international travel consolidator/wholesaler with Gross
6	sales over 60 million annually." In point of fact, World Phantasy Tours and its successor,
7	GALAXY PROPERTIES MANAGEMENT never had more than a handful of employees
8	and generated nearly no rental income at all.
9	66. Respondents failed to disclose that the YUCATAN RESORTS "universal lease"
0	investment program was a security under Oregon law, that the offering was not registered
1	with the State of Oregon, and that the insurance agents that sold the investment were not
2	licensed to sell this security by the State of Oregon. As a result, investors were not availed of
.3	the vital protections afforded to them by Oregon law.
4	Part Seven: The Universal Lease Program Collapses
5	67. On June 3, 2004 WORLD PHANTASY TOURS suddenly notified "universal
6	lease" investors that it had ended its relationship with the "universal lease" program, whose
7	property "servicing" functions would be assumed by GALAXY PROPERTIES
8	MANAGEMENT. In September, 2004 Galaxy Properties Management sent "universal lease
9	investors a new "rental management agreement" for their signature. This agreement limited
0	investors' returns to 5% per annum. Galaxy Properties Management had the same address as
1	World Phantasy Tours. <b>ESCALANTE</b> was the putative President of both entities.
2	68. In May 2005 RESORT HOLDINGS INTERNATIONAL informed "universal
3	lease" investors that YUCATAN RESORTS facilities had been damaged by a hurricane and

68. In May 2005 RESORT HOLDINGS INTERNATIONAL informed "universal lease" investors that YUCATAN RESORTS facilities had been damaged by a hurricane and, as a result, interest payments would be "delayed." No further interest payments were ever made to investors.

26

24

1	69. YUCATAN RESORTS "universal lease" investors flooded YUCATAN
2	RESORTS, RESORT HOLDINGS INTERNATIONAL, and GALAXY PROPERTIES
3	MANAGEMENT en masse with written requests to liquidate their leases and receive their
4	principal back, as the sales agents had assured them they could after 36 months had elapsed.
5	All such requests were refused because, investors were told, they had received an extra 5%
6	premium, per year, for having given WORLD PHANTASY TOURS or its successor – and
7	not the investor - the option to re-purchase investors' leases.
8	70. YUCATAN RESORTS and its affiliated entities raised \$428,000,000 nationwide
9	from 1999-2005. Yucatan Resorts and its affiliates raised \$5,450,867.18 from Oregon
10	residents between 2000-2004. Because most Oregon investors elected to "accumulate"
11	putative interest payments instead of receiving monthly, quarterly, or annual checks, nearly
12	the entirety of Oregon investors' principal has been lost.
13	71. The FBI arrested <b>KELLY</b> in January 2006. He is currently being held, pre-trial, or
14	a criminal fraud complaint filed in the U.S. District Court for the Northern District of Illinois.
15	(U.S. v Michael E. Kelly, Case No 06-CR-964).
16	CONCLUSIONS OF LAW
17	The Director Concludes:
18	72. The interests in the YUCATAN RESORTS "universal lease" investment program
19	Respondents sold to Oregon residents are securities, as defined by ORS 59.015 (19) (a).
20	73. Respondents sold securities that were not registered with the Oregon Division of
21	Finance and Corporate Securities in or from the State of Oregon, in violation of ORS 59.055.
22	74. Respondents sold securities in or from the State of Oregon without being licensed
23	as a broker-dealer or general license broker-dealer salesperson, in violation of ORS 59.165
24	(1).
25	75. Respondents, in connection with the sale of YUCATAN RESORTS "universal
26	lease" investments to Oregon residents, omitted to state a material fact, in violation of ORS

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- 59.135 (2), by failing to disclose information about the true financial condition of Yucatan
- 2 Resorts, RESORT HOLDINGS INTERNATIONAL, WORLD PHANTASY TOURS,
- 3 and **KELLY**. Prospective investors were not given audited or unaudited financial statements,
- 4 or other documents by which they could have independently gauged the fiscal health of the
- 5 businesses they were investing in and of the individual managing those entities.
- 6 76. Respondents, in connection with the sale of **YUCATAN RESORTS** "universal
- 7 lease" securities to Oregon residents, made an untrue statement of a material fact, in violation
- 8 of ORS 59.135 (2), by falsely representing that investor funds would be used to expand the
- 9 Yucatan resort system. In point of fact, the majority of funds tendered to Yucatan Resorts
- 10 and/or RESORT HOLDINGS INTERNATIONAL by new investors were used to make
- 11 outstanding interest payments to existing investors, to pay commissions to those in the
- 12 Yucatan Resorts sales chain, to make payments to investors in **KELLY**'s previous
- 13 undertaking (the nine-month promissory notes issued by "Yucatan Investments, Inc."), to
- 14 fund an automotive company (Avanti U.S.) Kelly owned, to fund an industrial leasing
- 15 company (DMK U.S.) Kelly owned, and to fund the lavish lifestyle of Kelly and his relatives.
- 77. Respondents, in connection with the sale of YUCATAN RESORTS "universal
  - 7 lease" securities to Oregon residents, omitted to state a material fact, in violation of ORS
- 18 59.135 (2), by failing to disclose accurate information about the relationship between Yucatan
- 19 Resorts, RESORT HOLDINGS INTERNATIONAL, and WORLD PHANTASY
- 20 **TOURS**. Investors were specifically told that these three companies were entirely
- 21 independent of each other. In point of fact, all three were owned and controlled by a single
- 22 individual, KELLY, for his own business purposes.
- 78. Respondents, in connection with the sale of YUCATAN RESORTS "universal
- 24 lease" securities to Oregon residents, omitted to state a material fact, in violation of ORS
- 25 59.135 (2), by failing to disclose information about **KELLY**'s managerial experience to
- 26 prospective investors. Investors were not informed that Kelly had never worked in the travel



- and leisure industry prior to his 1999 formation of Yucatan Resorts. Furthermore, prospective
- 2 investors were not advised that Kelly's most recent venture had been as promoter of "Yucatan
- 3 Investment Corporation", an entity that sold \$25,000,000 in unlawful nine-month promissory
- 4 notes bearing 10.75% interest rates, for which he had been formally sanctioned by New
- 5 Mexico, South Carolina, and Connecticut securities regulators.
- 6 79. Respondents, in connection with the sale of YUCATAN RESORTS "universal
- 7 lease" securities to Oregon residents, omitted to state a material fact, in violation of ORS
- 8 59.135 (2), by failing to disclose known, foreseeable risk factors in connection with
- 9 investments in entities operating foreign vacation resorts designed to generate rental income.
- 10 Prospective investors were not informed that, *inter alia*, the travel business is cyclical and
- 11 highly dependent on the condition of the domestic U.S. economy, the competition includes
- 12 resorts owned by large, well capitalized corporate entities, and the rise of the internet has
- 13 caused, and will continue to cause, substantial disruption to previously successful industry
- 14 business models.
- 80. Respondents, in connection with the sale of YUCATAN RESORTS "universal
- 16 lease" securities to Oregon residents, made an untrue statement of a material fact, in violation
- of ORS 59.135 (2), by falsely representing that the "universal lease" was a safe investment. In
- 18 fact, it was heavily laden with risk. Respondents repeatedly informed Oregon residents that
- 19 the "universal lease" program was fully insured. In point of fact, although the properties may
- 20 have been covered by casualty insurance in the event of theft or damage, the underlying
- 21 "universal lease" investments were not insured. Additionally, Respondents told prospective
- 22 investors that the resorts were "debt-free" and that investors had a "1st lien" on properties. The
- 23 fair market value of the few Yucatan owned properties never came close to the \$428,000,000
- 24 Americans invested nationwide.
- 25 81. Respondents, in connection with the sale of YUCATAN RESORTS "universal
- 26 lease" securities to Oregon residents, omitted to state a material fact, in violation of ORS

1	59.135 (2), by	failing to	disclose that	financial	marketing	firms and	sales agents	would	receive
_	0 / 1 2 2 2 ( - / )								

- 2 18% of every dollar invested as a sales commission.
- 3 82. Respondents, in connection with the sale of YUCATAN RESORTS "universal
- 4 lease" securities to Oregon residents, made an untrue statement of a material fact, in violation
- 5 of ORS 59.135 (2), by falsely representing that WORLD PHANTASY TOURS, the entity
- 6 that was to make interest payments to investors by generating income from timeshare rentals,
- 7 was an "international travel consolidator/wholesaler... with Gross sales over 60 million
- 8 annually." In point of fact, World Phantasy Tours and its successor, GALAXY
- 9 PROPERTIES MANAGEMENT never had more than a handful of employees and
- 10 generated nearly no rental income at all.
- 83. Respondents, in connection with the sale of YUCATAN RESORTS "universal
- 12 lease" securities to Oregon residents, omitted to state a material fact, in violation of ORS
- 13 59.135 (2), by failing to disclose that the Yucatan Resorts "universal lease" investment
- 14 program was a security under Oregon law, that the offering was not registered with the State
- of Oregon, and that the insurance agents that sold the investment were not licensed to sell this
- 16 security by the State of Oregon.
- 17 ORDER
- 18 The Director Orders:
- 84. Pursuant to the authority granted by ORS 59.245, Respondents shall **CEASE**
- 20 AND DESIST from engaging in any further violations of the Oregon Securities Law, its
- 21 accompanying administrative rules, and this Order.
- 85. **KELLY**, pursuant to the authority contained in ORS 59.995, shall tender the sum
- 23 of ONE HUNDRED THOUSAND DOLLARS (\$100,000) for violations of ORS 59.055
- 24 described herein; the sum of ONE HUNDRED THOUSAND DOLLARS (\$100,000) for
- 25 violations of ORS 59.165 described herein; and the sum of **ONE HUNDRED THOUSAND**

- 1 **DOLLARS** (\$100,000) for violations of ORS 59.135 described herein, for a total civil
- 2 penalty of THREE HUNDRED THOUSAND DOLLARS (\$300,000).
- 3 86. YUCATAN RESORTS d/b/a AVALON RESORTS and YUCATAN
- 4 **RESORTS**, S.A. shall, jointly and severally, pursuant to the authority contained in ORS
- 5 59.995, tender the sum of **ONE HUNDRED THOUSAND DOLLARS** (\$100,000) for
- 6 violations of ORS 59.055 described herein; the sum of ONE HUNDRED THOUSAND
- 7 **DOLLARS** (\$100,000) for violations of ORS 59.165 described herein; and the sum of **ONE**
- 8 HUNDRED THOUSAND DOLLARS (\$100,000) for violations of ORS 59.135 described
- 9 herein, for a total civil penalty of THREE HUNDRED THOUSAND DOLLARS
- 10 (\$300,000).
- 11 87. RESORT HOLDINGS INTERNATIONAL, INC. and RESORT HOLDINGS
- 12 INTERNATIONAL, S.A. shall, jointly and severally, pursuant to the authority contained in
- ORS 59.995, tender the sum of ONE HUNDRED THOUSAND DOLLARS (\$100,000) for
- 14 violations of ORS 59.055 described herein; the sum of ONE HUNDRED THOUSAND
- 15 **DOLLARS** (\$100,000) for violations of ORS 59.165 described herein; and the sum of **ONE**
- 16 HUNDRED THOUSAND DOLLARS (\$100,000) for violations of ORS 59.135 described
- 17 herein, for a total civil penalty of THREE HUNDRED THOUSAND DOLLARS
- 18 (\$300,000).
- 19 88. WORLD PHANTASY TOURS, a/k/a Majesty Travel and/or Viajes Majesty,
- 20 GALAXY PROPERTIES MANAGEMENT, and Gabriel ESCALANTE shall, jointly and
- 21 severally, pursuant to the authority contained in ORS 59.995, tender the sum of **ONE**
- 22 HUNDRED THOUSAND DOLLARS (\$100,000) for violations of ORS 59.055 described
- 23 herein; the sum of ONE HUNDRED THOUSAND DOLLARS (\$100,000) for violations of
- 24 ORS 59.165 described herein; and the sum of ONE HUNDRED THOUSAND DOLLARS
- 25 (\$100,000) for violations of ORS 59.135 described herein, for a total civil penalty of THREE
- 26 HUNDRED THOUSAND DOLLARS (\$300,000).

1	89	RUTTENBERG	AND	ASSOCIATES	FINANCIAL	MARKETING, INC.
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- 2 Mark RUTTENBERG, and Rick GREENE shall, jointly and severally, pursuant to the
- 3 authority contained in ORS 59.995, tender the sum of ONE HUNDRED THOUSAND
- 4 **DOLLARS** (\$100,000) for violations of ORS 59.055 described herein; the sum of **ONE**
- 5 HUNDRED THOUSAND DOLLARS (\$100,000) for violations of ORS 59.165 described
- 6 herein; and the sum of ONE HUNDRED THOUSAND DOLLARS (\$100,000) for
- 7 violations of ORS 59.135 described herein, for a total civil penalty of THREE HUNDRED
- **8 THOUSAND DOLLARS** (\$300,000).
- 9 90. MONROE, pursuant to the authority contained in ORS 59.995, shall tender the
- 10 sum of FIFTY TWO THOUSAND FIVE HUNDRED SIXTY DOLLARS (\$52,560) for
- 11 violations of ORS 59.055 described herein; the sum of FIFTY TWO THOUSAND FIVE
- 12 **HUNDRED SIXTY DOLLARS** (\$52,560) for violations of ORS 59.165 described herein:
- 13 and the sum of FIFTY TWO THOUSAND FIVE HUNDRED SIXTY DOLLARS
- 14 (\$52,560) for violations of ORS 59.135 described herein, for a total civil penalty of **ONE**
- 15 HUNDRED FIFTY SEVEN THOUSAND SIX HUNDRED EIGHTY DOLLARS
- 16 (\$157,680).
- 91. **LAUDER**, pursuant to the authority contained in ORS 59.995, shall tender the
- 18 sum of TEN THOUSAND DOLLARS (\$10,000) for violations of ORS 59.055 described
- 19 herein; the sum of TEN THOUSAND DOLLARS (\$10,000) for violations of ORS 59,165
- 20 described herein; and the sum of TEN THOUSAND DOLLARS (\$10,000) for violations of
- 21 ORS 59.135 described herein, for a total civil penalty of THIRTY THOUSAND DOLLARS
- 22 (\$30,000).
- 23 92. Respondents, and any entities that employ or otherwise utilize the services of
- 24 Respondents for the purpose of raising capital, are, pursuant to ORS 59.045, **DENIED THE**
- 25 USE OF ANY EXEMPTIONS, that would otherwise be available to them under ORS
- 26 59.025 and ORS 59.035, to the requirement contained in ORS 59.055 that all securities must

be registered with the Director prior to sale. Furthermore, Respondents are, for the protection