debts owed to other persons, including debts that had been reduced to legal judgment

("Judgment Claims"). In addition, VLB often obtained assignments of the legal judgments in order to file writs of garnishment on them.

- 2. On May 9, 2000, the Director issued Oregon collection agency registration number 48661 to VLB.
- VLB's mailing address was P.O. Box 3514, Portland, Oregon 97208 ("VLB P.O. Box").
  VLB maintained a U.S. Bank client trust account ending in -3181 ("VLB Account").
  - 4. At all relevant times, Martin was an authorized signatory on the VLB Account.<sup>1</sup>
- 5. From on or around May 9, 2000 through on or around April 30, 2007, VLB purchased Judgment Claim assignments and Martin collected on them. These included Judgment Claims against at least 23 Oregon consumers, including "WW," "BL/FE/CT/KT," "SM," "VB," "JW," "MH," "RV," "EC," "SH," "TC," "SS," "JM," "ER," "MP," "JG," "TG," "WS," "MB/SK," "JR," "RT/CT," "TP," "DM," and "SH/GH." (collectively, "the Oregon Judgment Claims").
- 6. On or around April 30, 2007, VLB sold its assets, including the use of the ACC name, to Martinson's, Inc. ("MI"), an Oregon collection agency. Around this time, VLB sold the Judgment Claim assignments to Martin.<sup>2</sup>
- 7. On May 15, 2007, the Director issued Oregon collection agency registration number 49364 to MI.
- 8. On or around May 15, 2007, Martin and MI entered into an agreement whereby Martin would continue to collect on the Oregon Judgment Claims under MI's Oregon collection agency registration using the ACC name.<sup>3</sup>
  - 9. From on or around May 15, 2007 through on or around November 1, 2013,

<sup>&</sup>lt;sup>1</sup> The other authorized signatory was VLB's owner, Vicky Bacon.

<sup>&</sup>lt;sup>2</sup> On or around May 31, 2007, VLB's Oregon collection agency registration expired.

<sup>&</sup>lt;sup>3</sup> For the purposes of this matter, the Director makes no determination as to whether this type of arrangement complies with Oregon Collection Agency Laws.



Martin	collected	on the	Oregon	Judgment	Claims	under	MI's	Oregon	collection	agency
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- 10. On or around November 1, 2013, MI sold its assets, including its agreement with Martin, to We Collect Inc dba Atlas Financial Services ("WCI"), a Washington corporation registered as an Oregon collection agency. WCI has been registered as an Oregon collection agency since November 17, 1997.<sup>4</sup>
  - 11. On or around May 3, 2014, ACC's assumed business name registration expired.
- 12. On or around February 18, 2015, Martin registered ACCL as an Oregon limited liability company and debt purchasing entity.<sup>5</sup> At all times, Martin was ACCL's manager and sole officer. At no time has ACCL been registered as an Oregon collection agency.
- 13. From on or around November 1, 2013 through in or around July 2017, Martin collected on the Oregon Judgment Claims under WCI's collection agency registration. Under the terms of the agreement, Martin was required to:
  - A. Collect debtor funds, including through writs of garnishment;
  - B. Possess and maintain the Oregon Judgment Claim files; and
  - C. Provide all collected funds to WCI to deposit in its client trust account for processing and disbursement.
- 14. Under the terms of the agreement, 50% of the collected funds would go to the original creditor, 42.5% to Martin and 7.5% to WCI, until the debt's principal had been paid in full. Thereafter, 85% of the collected funds would go to Martin and 15% to WCI, until any remaining interest had been paid in full.
- 15. Other than processing and disbursing funds, WCI performed virtually no work on the Oregon Judgment Claim files. WCI relied entirely on Martin's representations as to file activities and balances.

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<sup>&</sup>lt;sup>4</sup> WCI holds Oregon collection agency registration number 48495. Its Nationwide Mortgage Licensing System ("NMLS") number is 1676557.

<sup>&</sup>lt;sup>5</sup> On or around April 18, 2019, ACCL administratively dissolved.

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## **Independent Collection Activities**

- 16. In addition to the collection activities Martin performed under WCI's collection agency registration, he performed collection activities on his own behalf as ACC or through ACCL. Primarily, Respondents filed writs of garnishment on the Oregon Judgment Claims that directed payments to the VLB P. O. Box, and collected the payments without providing them to WCI or notifying WCI of their existence.
- 17. From in or around October 2014 through February 2015, Respondents deposited the checks from their independent collection activities into the VLB Account. Despite selling its assets to MI in 2007, and administratively dissolving in 2011, the VLB Account was not closed until in or around February 2015. Martin continued to conduct business through the account until it was closed.
- 18. During this period of time, the VLB Account was used for a variety of business purposes and contained funds unrelated to collection agency activities.
- 19. From February 2015 through December 2017, Respondents deposited the checks from their independent collection activities into an ACCL Wells Fargo client trust account ending in -3751 ("ACCL Account").

## **Total Oregon Judgment Claim Collection Activities**

- 20. From in or around 2014 through in or around 2017, Respondents drafted and filed writs of garnishment for each of the Oregon Judgment Claims.
- 21. From in or around June 2014 through in or around December 2017, Respondents collected a total of 202 garnishment checks from each of the Oregon Judgment Claims. The checks totaled approximately \$39,850. They did not provide these funds to WCI. They did not inform WCI they had collected these funds.
- 22. Respondents deposited each of the foregoing garnishment checks into their own bank accounts. Martin deposited 16 checks into the VLB Account and Respondents

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### CONCLUSIONS OF LAW

The Director CONCLUDES that:

- 23. The Oregon Judgment Claims were "claims" as defined under ORS 697.005(3).
- 24. By collecting on the Oregon Judgment Claims without acting under WCI's Oregon collection agency registration, including each instance they failed to provide WCI with funds they had collected on those claims, Respondents operated as a "collection agency" as defined under ORS 697.001(1)(a)(A).
- By operating as a collection agency without maintaining a Director-issued 25. collection agency registration, Respondents violated ORS 697.015 in 202 instances.
- The assignors of the Oregon Judgment Claims were "customers" as defined 26. under ORS 697.005(4).
- 27. By depositing garnishment checks from the Oregon Judgment Claims against WW, BL/FE/CT/KT, SM and VB into the VLB Account, which contained funds unrelated to collection agency activities, Respondents comingled the money of customers with other moneys and violated ORS 697.058(3) in 16 instances.
- 28. Because the Director has reason to believe that Respondents have violated ORS 697.015 and ORS 697.058, the Director may issue an order to Respondents to cease and desist from those violations pursuant to ORS 697.093(1)(d)(A).
- 29. The Director may impose a civil penalty of up to \$1,000 per offense upon a person who violates ORS 697.015 or ORS 697.058.

### **ORDERS**

Now therefore, the Director issues the following Orders:

- 30. As authorized by ORS 697.093(1)(d)(A), the Director ORDERS Respondents to CEASE AND DESIST from violating ORS 697.015 and ORS 697.058.
- 26 <sup>6</sup> It is unknown what Respondents did with the remaining 12 checks.



31. Respondents hereby AGREE to permanently refrain from all activities that
require registration under Oregon Collection Agency Laws and/or licensure under the
Oregon Debt Buyers Laws, 7 including on behalf of a registered Oregon collection agency
and/or licensed Oregon debt buyer. This prohibition includes agreements such as Martir
had with WCI and extends to any and all successor entities owned or managed by Martin.

- 32. Martin may sell the Oregon Judgment Claims, and/or any other Oregon judgment claim assignments, to a registered Oregon collection agency. Martin will notify the Division of Financial Regulation ("Division") of any such sales and will identify the purchasing collection agency.
- 33. As authorized by ORS 697.095, the Director hereby proposes to ORDER that Respondents be jointly and severally subject to a CIVIL PENALTY of \$87,200 as follows:
  - A. \$80,800 for violating ORS 697.015 in 202 instances; and
  - B. \$6,400 for violating ORS 697.058(3) in 16 instances.
- 34. The Director hereby suspends payment of \$67,200 of the CIVIL PENALTY for a period of three years, provided Respondents:
  - A. Pay the remaining \$20,000 of the CIVIL PENALTY pursuant to the terms of this Order; and
  - B. Do not violate the Oregon Collection Agency Laws within the threeyear time period.
- 35. The non-suspended portion of the CIVIL PENALTY assessed herein (\$20,000) is due and payable as follows:
  - A. \$2,000 at the time this Order is returned to the Division;
  - B. \$750 a month for 24 months thereafter. The first monthly payment shall be due on October 1, 2019 and subsequent payments shall be due on the first

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<sup>&</sup>lt;sup>7</sup> The Oregon Debt Buyers Laws consist of ORS 646A.640 to ORS 646A.673 and OAR Chapter 441, Division 820.